1	GULF OF MEXICO FISHERY MANAGEMENT COUNCIL
2 3	MACKEDET MANACEMENT COMMITTEE
3 4	MACKEREL MANAGEMENT COMMITTEE
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6	Marriott Beachside Hotel Key West, Florida
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8	June 8, 2015
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11	VOTING MEMBERS
12 13	Pamela DanaFlorida Martha Bademan (designee for Nick Wiley)Florida
13 14	Roy CrabtreeNMFS, Florida
15	Myron Fischer (designee for Randy Pausina)Louisiana
16	Corky Perret
17	Lance Robinson (designee for Robin Riechers)Texas
18	John SanchezFlorida
19	David WalkerAlabama
20	
21	NON-VOTING MEMBERS
22	Kevin AnsonAlabama
23	Leann BosargeMississippi
24	Doug BoydTexas
25 26	Jason BrandUSCG Dale Diaz (designee for Jamie Miller)Mississippi
20 27	Dave DonaldsonGSMFC
28	John GreeneAlabama
29	Campo MatensLouisiana
30	Harlon PearceLouisiana
31	Greg StunzTexas
32	Roy WilliamsFLorida
33	
34	STAFF
35	Steven AtranSenior Fishery Biologist
36	Assane DiagneEconomist
37 38	John FroeschkeFishery Biologist/Statistician Doug GregoryExecutive Director
39 39	Karen HoakAdministrative and Financial Assistant
40	Ava LasseterAnthropologist
41	Mara Levy
42	Emily MuehlsteinFisheries Outreach Specialist
43	Charlene Ponce Officer
44	Ryan RindoneFishery Biologist/SEDAR Liaison
45	Bernadine RoyOffice Manager
46	Charlotte SchiaffoResearch & Human Resource Librarian
47	
48	OTHER PARTICIPANTS

1 Adam Bailey..... Retersburg, FL 2 Steve Branstetter.....NMFS 3 Eric Brazer.....s Alliance 4 J.P. Brooker........Ocean Conservancy, St. Petersburg, FL 5 Charles Carter.....Key West, FL Michael Drexler.....Ocean Conservancy, St. Petersburg, FL 6 7 Sue Gerhart.....NMFS 8 Chad Hanson.....Pew Environmental Trusts 9 Mark Hubbard..... 10 Van Hubbard.....FL 11 Judy Jamison.....FL 12 Joe Jewell.....DMR, MS 13 Bill Kelly.....FKCFA, FL Kelli O'Donnell..... Kelli O'Donnell.... Kelli O'Donnell.... Kelli O'Donnell... 14 15 George Niles.....FL 16 Bonnie Ponwith.....SEFSC 17 Steve Tomeny.....LA 18 19 _ _ _ 20 21 The Mackerel Management Committee of the Gulf of Mexico Fishery 22 Management Council convened at the Marriott Beachside Hotel, Key 23 West, Florida, Monday morning, June 8, 2015, and was called to 24 order at 9:30 a.m. by Chairman Pamela Dana. 25 26 ADOPTION OF AGENDA 27 APPROVAL MINUTES 28 ACTION GUIDE AND NEXT STEPS 29 30 CHAIRMAN PAMELA DANA: I would like to call to order the Mackerel Management Committee and we've got David Walker and Roy 31 is not here and Steve is here and Myron and we've got a guorum. 32 33 I would like to call for the adoption of the agenda. 34 35 MS. MARTHA BADEMAN: So moved. 36 37 CHAIRMAN DANA: Do we have a second? 38 39 MR. CORKY PERRET: Second. 40 41 CHAIRMAN DANA: The agenda has been adopted and has everyone had 42 an opportunity to read the minutes and if so, I am going to call 43 for the approval of the minutes. Is there a second? The 44 minutes have been approved. Let's move now into the Tab C, 45 Number 3, the Action Guide and Next Steps. 46 47 MR. RYAN RINDONE: We have three big things that we're going to 48 be talking about today, the Framework Amendment 3 for making

1 modifications to the king mackerel gillnet fishery and this has 2 gone through the council's online public hearing process and 3 Emily is going to talk to you guys about any comments that we 4 received and then additional public hearing comments we'll hear 5 during the public hearing on Wednesday and we have this slated 6 as final action.

8 Then we have Amendment 26 for changes in allocation, stock 9 boundaries, and sale provisions for Gulf and Atlantic kingfish 10 and we'll go through the scoping comments that we received and 11 the bag limit analysis that the council and the AP requested and 12 you guys can give the okay on the actions and alternatives that 13 are in there and suggest some new ones and suggest some changes 14 and then bless it, as appropriate.

16 Then we have the discussion document for Amendment 28, which is 17 the splitting of the kingfish and the Spanish mackerel permits 18 between the Gulf and the Atlantic. Right now, it's just one permit for each respective species and the South Atlantic had 19 initiated this amendment and has since directed their staff to 20 stop working on it and so if you guys don't adopt it, then it 21 22 would be dead. If you do adopt it, the South Atlantic would have to take it up again and if they do, then we continue and if 23 Emily will go through those scoping 24 not, then it's dead. 25 comments that we received for that document as well.

27 **CHAIRMAN DANA:** Is there any questions on the schedule, the 28 action schedule?

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Madam Chair, I'm in receipt of a letter 30 MR. JOHN SANCHEZ: 31 that's going to, I guess, be submitted as part of the official record from the Florida Keys Commercial Fishermen's Association. 32 33 I don't know when the appropriate part in this presentation 34 would be, but I just wanted to make you aware that they have asked to approach the podium briefly and bring us up to speed on 35 36 some new developments among the permit holders that recently It was pretty much the entire gillnet fishery 37 held a meeting. 38 and so if you could just consider the appropriate time and 39 entertain the idea of them approaching the podium.

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41 CHAIRMAN DANA: Thank you, John, and everyone, I think John is 42 referring to this particular letter that was handed out to each 43 of you of the Florida Keys Commercial Fishermen's Association 44 letter and I think it would be appropriate, since there is new information, that they do come to the podium to give a brief 45 comment on that meeting and that will be in our next section, 46 which is on Tab C, Number 4(a), Final Action on CMP Framework 47 Amendment 3, Gulf of Mexico King Mackerel Gillnet Fishery 48

1 Management Modifications. Ryan. 2 3 FINAL ACTION FOR CMP FRAMEWORK AMENDMENT 3: GULF OF MEXICO KING 4 MACKEREL GILLNET FISHERY MANAGEMENT MODIFICATIONS 5 6 MR. RINDONE: Thank you, Madam Chair. Since we're taking final action on this or we're planning to take final action on this, 7 8 I'm going to go ahead and go through the document with you guys, 9 if you want to start on page 10 of Tab C, Number 4(a) with 10 Action 1. 11 Action 1 would modify the commercial king mackerel gillnet trip 12 13 limit and the council's current preferred alternative is to 14 increase the trip limit to 35,000 pounds. Does the committee 15 have any desire to revisit that preferred alternative? 16 17 MR. SANCHEZ: Yes, I would like to hear from the commercial 18 fishermen's association in the Florida Keys regarding this, 19 because that's pretty much the heart of their letter right there 20 and if we're going to be entertaining some changes to this. 21 22 CHAIRMAN DANA: Thank you. Captain Kelly, would you like to provide comments to the committee on your meeting with the 23 24 gillnet fishermen? 25 MR. BILL KELLY: Yes, I would. 26 27 28 CHAIRMAN DANA: Thank you and I recognize George Niles as well, 29 Captain Niles. 30 31 MR. KELLY: Bill Kelly with Florida Keys Commercial Fishermen's Association. On May 6, the active gillnet permit holders had a 32 33 stakeholder's meeting here in Key West and we discussed a number 34 of things, including one of the most important items and that is trip limits. 35 36 37 I have distributed some of the literature where I had an opportunity to do so. Previously, there were three stakeholders 38 39 that were in opposition to an increase to 45,000 pounds and that 40 now been changed as a result of that meeting. has In 41 discussion, all seventeen permits holders realize that a 45,000-42 pound trip limit eliminates 95 percent of our problems, because 43 95 percent of those strikes are under 45,000 pounds. 44 When we first approached the council regarding changes in rules 45 and regulations, one of the main criteria here was to reduce the 46 47

potential for fines in a very high-yield fishery. For example, we had one fisherman not too long ago and his only resource

1 violation was he exceeded his trip limit of 25,000 pounds by 2 2,250 pounds and he was summarily fined \$6,750. 3 4 This is just devastating to the industry for those that are trying to abide by the law and also at 45,000 pounds, it really 5 reduces, by a substantial amount, the need for at-sea transfers б when your net is over that trip limit and so it substantially 7 8 improves safety at sea and enhances profitability and reduces 9 the carbon footprint, et cetera. 10 the 11 The petition or affidavit that I have contains the signatures of all seventeen of those permit holders and they 12 13 have been invited to address the council here on Wednesday 14 afternoon in public comment and, that said, I will turn it over 15 to Captain George here. 16 17 MR. GEORGE NILES: Like Captain Bill said, we have all come 18 together in the industry and we would just like you to consider industry's alternative to the 45,000 pounds and our idea on the 19 20 other options and I would be happy to answer any questions regarding any of it. Thank you. 21 22 23 Any committee members have questions of Captain CHAIRMAN DANA: 24 Kelly and Captain Niles? I know Mara has something to add in a 25 moment. 26 27 Madam Chair, if I may just make one more comment. MR. KELLY: 28 At the last council meeting, the 35,000-pound trip limit or an 29 increase to 45,000, at least I thought it looked like it might Dr. Crabtree suggested that since this is a big step that 30 go. 31 let's go to 35,000 and try that for three years. Our request is let's do what industry is recommending and that's the 45,000 32 33 Let's try that for three years and if that doesn't pounds. 34 work, then we can revert and try something else. Thank you. 35 36 CHAIRMAN DANA: Thank you. Doug Gregory and then Mara. 37 38 **EXECUTIVE DIRECTOR DOUG GREGORY:** Sorry to interrupt, but I just 39 wanted to point out that this letter was received on Sunday, yesterday, and it was from Mr. Kelly and it was addressed to Ms. 40 41 Dana, Mr. Anson, Mr. Crabtree, myself, Mr. Hartig, and Mr. Mahood. It has not been distributed to the council. 42 43 44 We typically take comment letters like this and put them on the website and we haven't done that yet, because I haven't sent it 45 to Charlene, but I just wanted to make it clear that the full 46 47 council or the full committee has not seen this letter, as far 48 as I know, unless somebody else has distributed it.

CHAIRMAN DANA: Thank you for the clarification. I was under the impression that everyone had received and so we will make sure that all get a copy of that. I did get one through email yesterday and then I also have a hard copy that was given to me today.

8 I have a question for either of you or both of MR. SANCHEZ: 9 you. With respect to moving from the existing preferred 35,000 and hypothetically going to 45,000, I would like to hear from, 10 either both 11 aqain, or of you how you would address 12 accountability measures in the event of some overage or 13 something.

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15 MR. KELLY: The industry-volunteered accountability measures 16 that we implemented several years ago is at 75 percent of the 17 quota, and we have our pilots reporting to our representative, 18 Betsy Daniels, on a daily basis and she also contacts fish 19 houses and so forth and gets the numbers from them and the port 20 agents.

22 We relay that information to NMFS SERO and the appropriate people, but at 75 percent of the quota, even if there are boats 23 24 onsite, the lead pilot, Tim Daniels, calls the fishery. Those 25 boats have to return to port. Then what we do is we conduct a 26 lottery and we draw the names and we determine how much quota is 27 actually left after we have that accurate accounting and then we 28 fish it accordingly and we've demonstrated over the past two to 29 three years that this system works and it's effective and it's 30 highly accountable.

32 Just again in the event that even following that -MR. SANCHEZ: 33 That's demonstrated commitment to working together with 34 management and with NMFS and with everybody involved and that's 35 greatly appreciated, but in the event, even following that 36 slowdown at 75 and the lottery and all these demonstrated 37 activities, in the event there was an overage, an overrun, how 38 would you propose to accept it? Do we take it off the following 39 year's quota? I mean what do we need to do to give I'm thinking 40 everyone as a group peace of mind to maybe go forward and maybe 41 embrace your suggestion?

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43 MR. KELLY: To that point, industry was willing to volunteer 44 overages or paybacks, but we also wanted to look at and examine 45 the opportunity for underages. You know we have yet to come to 46 agreement on how we would implement that measure, if at all, if 47 we had the 45,000 pounds.

Industry as a whole right now has said, look, we will take the 1 hit if we're over, but we think that there's more acceptable 2 3 language. Perhaps there could be a buffer on that quota and if 4 we could agree to some terms on paybacks. You know from both 5 sides I think that needs to be an ongoing discussion. 6 7 MS. MARA LEVY: I just want to make clear that when we're 8 talking about the meeting that you all had, this is a private 9 industry group and so we're not talking about a council advisory panel or anything that was set up in this fashion and so the 10 discussion that's happening here I'm taking as a sort of public 11 comment period time, because I don't want to get into any 12 13 impression that we're in an advisory panel type of mode that 14 would then have Federal Advisory Act Committee implications. 15 16 CHAIRMAN DANA: That's correct and thank you for bringing up 17 We did call to the podium Captain Niles and that concern. Captain Kelly because there was a meeting of the entirety of 18 19 that finite gillnet fishery since the previous meeting and so 20 this was just for the committee to have the best available 21 information. 22 23 Niles and Mr. Kelly, thank you. MR. PERRET: Mr. Dr. Branstetter, you might want -- I don't have the exact numbers, 24 25 but it seems like when we had it on 25,000 pounds that it was a very, very short season, the number of days. Going up to 35,000 26 27 or 45,000, I assume then the potential would be for an even 28 shorter season. 29 I also understand that in some of the years we had a problem and 30 31 because of the volume of fish coming in, NMFS was not able to 32 keep up and we went over and so, Dr. Branstetter, I quess my 33 question is do we have a system in place now that hopefully 34 we'll have up to day landings and we keep a handle on whether or 35 not it's 35,000 or 45,000 trip limit? 36 37 DR. STEVE BRANSTETTER: Yes, Corky. I have а lot of 38 reservations about a 45,000-pound trip limit. That's 80,000 39 pounds over the quota if all fourteen boats catch 45,000 pounds. 40 I can't shut them down for two more days. They can voluntarily 41 shut themselves down and they can voluntarily close their fishery, but there is no official way to stop. 42 At 35,000 43 pounds, they are below the quota on day one no matter what. 44 Have they ever done it 45 MR. PERRET: Have they ever done that?

- 46 in one day or caught that volume of fish in one day? 47
- 48 DR. BRANSTETTER: They can't at 25,000.
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2 MR. SANCHEZ: But I mean the landings kind of show historically that, first of all, the likelihood of all the boats striking 3 4 45,000 in one day -- You have a better chance of winning the 5 Florida lottery. 6 7 Beyond that, it just defies logic that industry is here asking for something and then the only holdup is inability to keep 8 9 track of it. There is a series of ways we can do it and I think they have demonstrated industry cooperation in this fishery and 10 probably more so than in a lot of fisheries. 11 12 13 It's a small group of people and if it wasn't for the fines that 14 are coming out, we probably wouldn't be having this discussion, 15 but the fact that there are people getting fined for being basically honest -- They could have lied and they could have 16 17 said something wrong, but they followed the letter of the law 18 and reported exactly what they caught and now they're being penalized and in some instances, a couple of years after the 19 20 actual events took place. They're pretty healthy fines and 21 there is probably more coming for being honest and for pursuing 22 this. 23 24 It's a high-yield fishery and it's hard to estimate. The 25 industry has discussed this at length and this is the solution they've arrived at that allows them efficiency economically to 26 27 fish this fishery, to pursue it, and to stay within the quota limits the best that they can and they feel they can do it and I 28 29 think their willingness to work with us and demonstrate a 30 history kind of deserves a right to try this. 31 32 Just the inability not to keep up with it for a potential that's probably far-fetched, that all fourteen boats are going to 33 34 strike and I just don't see the logic or the fear being real. Ι 35 think it's more perception than reality. 36 37 At that point, why do we need to go to 45,000 DR. BRANSTETTER: 38 The one thing that I would suggest and one thing that pounds? 39 we have talked about at the SERO offices is that we are not opposed to the 45,000 pounds as long as there is a substantial 40 41 payback, including an alternative that would consider if the quota is exceeded at 45,000 42 pounds that the trip limit 43 automatically reverts to 35,000 pounds and permanently. That's 44 an alternative that we would be willing to consider for a 45,000-pound trip limit. 45 46 47 MS. LEANN BOSARGE: I am not on your committee, but I had a

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Refresh my

question for our two gentlemen at the podium.

1 memory. About how long has the gillnet fishery been doing this 2 self-policing and what does the track record look like? Have you guys consistently been staying under quota with the system 3 4 that you have in place or have there been a few hiccups? What 5 does that look like? 6 7 MR. NILES: It's been in place for the past two years really strong, really cooperatively with everybody in this industry, 8 9 and it's worked perfect so far. My biggest problem is I want to explain why 45,000 instead of 35,000. 10 11 12 With 35,000 pounds, as Mr. Branstetter said, it takes them two 13 days to shut down the fishery. There will be boats that make it 14 back the next day with 35,000 and if a boat has 45,000, he is 15 not going to next day and so instead of catching 70,000, the 16 potential for 70,000, in two days, the potential is only there 17 for 45,000 in two days. 18 19 If anybody tells you that they can make it back with 45,000, 20 they are lying. That might have happened in 1980 when we fishing thirty minutes from the dock, but we fish four and five 21 22 hours from the dock now, out in the middle of the Gulf of 23 Mexico, and there's just no way you can make it back with 24 45,000. 25 26 The faster boats will make it back with 35,000 the next day and 27 so you have the potential for 70,000 in two days instead of the 28 45,000 and that is industry's main reason and it also makes it 29 fair, because there is some faster boats with two engines that will make it back and the slower boats won't. Nobody will make 30 31 it back with 45,000 and that's industry's reason for the 45,000. 32 33 MR. PERRET: Steve, you said NMFS would support 45,000 pounds. 34 However, if there were an overage that it would go back to 35 35,000 pounds permanently and what do you mean by permanently? 36 37 That it's not just an accountability measure. DR. BRANSTETTER: We'll try 45,000 and if it doesn't work, we're going back to 38 39 35,000, where the quota cannot be caught in one day. Now, I'm 40 not opposed to a 100 percent payback either. 41 42 MR. PERRET: I still don't get what permanent means. It goes to 43 35,000 for the next year and the next year and the next year and 44 the next year or until this council, by a majority vote, changes 45 it. 46 47 DR. BRANSTETTER: Until the council by a majority vote changes 48 it.

2 I think this council could revisit this if there MR. SANCHEZ: was an overage or something and change it anyway and so that's 3 4 kind of a moot point, but I would agree that in the interest of 5 making this fair that if there's an overage then it comes off б the next year's quota and that, to me, is a fair way to approach 7 this and kind of saying let's all put our money where our mouth 8 is and let's police our industry. Let's go for the 45,000, as 9 requested, and then if there is an overrun, it comes off the next year's quota and then that would address this. 10 11 12 Now, as far as going permanently to something, we can always 13 revisit this as many times as we want and make any adjustments 14 that we deem necessary by a majority vote and so that's my two-15 cents. 16 17 MR. RINDONE: Just a point of clarification for the council. We 18 are changing or considering changing the trip limit right now 19 via a framework action and if you guys wanted to change the trip 20 limit again in the future, you could do it again through a framework action and you would need only to request it. 21 22 23 Thank you for the clarification. Captain Kelly. CHAIRMAN DANA: 24 25 MR. KELLY: Yes and just to clarify a bit on what Mr. Sanchez earlier regarding accountability 26 stated measures, in had 27 previous discussions, we volunteered very strict accountability 28 measures in this regard and not only did we set up industry-29 based that I explained to you, but we volunteered in-season 30 accountability measures and anyone that would exceed that 31 45,000-pound trip limit, that amount would be deducted from that 32 present year's quota as a penalty and then, in addition, if the 33 industry as a whole exceeded the quota for the year, then we 34 would volunteer paybacks the following year. 35 36 That discussion though, and I don't see that information, unless 37 I missed it, in the language there, is we felt those were pretty 38 stringent accountability measures for violating a trip limit. 39 40 MR. RINDONE: As far as any overage coming off the current 41 year's quota, that would happen anyway. Any fish landed in the 42 current year counts against the current quota, whether it's in 43 excess of the quota or not, and so that happens now. 44 45 I wanted to ask you all about Action 3, which is MS. BADEMAN: about electronic reporting. It seems that, to me, that when we 46 47 talked about this at the last council meeting -- It seemed that 48 Alternative 3 seemed to be an option that seemed to work best

1 for the Fisheries Service, but you guys are asking for no action 2 and can you explain that?

4 MR. KELLY: Yes and what we did is over the past two years we've 5 developed a pretty effective reporting system here. It has to 6 show an extremely high level of cooperation between NMFS SERO 7 and the industry. Judging where this fishery is and the ability 8 to keep it under control should be based on the number of nets 9 that are in the water and not the amount or number of boats that 10 are on scene.

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12 We have been extremely accurate here in the past two years in 13 putting this information together and we were wondering why 14 there would be a deviation from that plan. If in fact 15 discussion with NMFS SERO felt they could alleviate that or come 16 up with a better result, then I think that we would support 17 that. We had an issue that there was significant lag time, as 18 much as twelve to fifteen hours, between our data that we were 19 gathering and what was being received by NMFS SERO and so it was 20 a mutual effort to improve that and I think that we did it.

22 DR. BRANSTETTER: The reason that we've suggested going back to 23 the way we used to do it is the lag time with electronic 24 reporting and there is no QA/QC on those data when they come 25 into the Science Center. They've been turned around way too 26 quick to have any kind of quality control analysis of them.

28 We are totally dependent upon the industry reporting to our 29 office and we would prefer that the dealers report to the 30 Southeast Fisheries Science Center in a method decided on by the 31 Science Center Director.

33 In the past, this was done by the dealers reporting to the port 34 agents and the port agents called the dealers and they had the 35 daily information every morning and we could do something with 36 it.

As it works right now, we may not get that information for twenty-four hours. If a boat gets back to the dock after 6:00 A.M., they are not going to report for twenty-four hours through that dealer. If we can get that information to the port agents and to Bonnie's shop that day, then we have that information in a more timely fashion, but right now, this is all dependent upon industry reporting voluntarily.

46 **MS. BADEMAN:** It almost seems like this more or less codified 47 almost what's happening now. You guys are having a 48 representative call and the port agents are saying -- With the

1 exception of the electronic reporting part. I mean is that a 2 I am trying to make things better, problem? so that the Fisheries Service has data more quickly and you guys can do what 3 4 you need to do. 5 6 If it isn't broke, don't fix it. It's worked the MR. NILES: 7 past two years. When Dr. Branstetter is talking about going back to something that -- We either got closed 100,000 pounds 8 9 short or went over. I mean that's old school and this is working and why fix it? 10 11 12 **CHAIRMAN DANA:** Sue, I apologize. I didn't see you back there. 13 14 I just wanted to clarify and I think there's a MS. SUE GERHART: 15 misunderstanding. This alternative, Preferred Alternative 3, 16 would not change that, what's happened over the past couple of In fact, except for this year, we're going back to what 17 years. 18 we did the two years previously, which is still the industry 19 cooperation. 20 21 All it's doing is getting rid of the requirement to report 22 electronically daily through the electronic system and so it actually eases up on the dealers so that they don't have to do 23 24 this daily reporting that isn't helping us with quota monitoring 25 anyway and so we would go back to what we were doing two years 26 ago, which would still involve the industry cooperation with 27 that. 28 29 MR. DOUG BOYD: I'm not on this committee, but I do have a question for Captain Kelly, if that's all right. Bill, I am 30 31 very impressed with your ability to organize this fishery and to gain the fishermen's cooperation in what I will just call self-32 33 control of the fishery, but I have a question. I know in my own 34 household when I get an increase in salary that I can hit that 35 pretty quick and I can spend it. What controls would be in 36 place to keep the fishermen from bumping up against a new higher 37 If we went to 35,000 pounds, what's going to quota every time? 38 control them to keep them from bumping up and over that and then 39 at 45,000 pounds it could happen the same way. 40 41 CHAIRMAN DANA: Any response, Captain Kelly? 42 43 MR. BOYD: Did you hear my question? 44 45 It's a lot less likely to go over 45,000 than it is MR. NILES: 46 25,000. There's a lot less strikes of that magnitude. 47 I think where I'm going is that the fishermen are 48 MR. BOYD:

1 very efficient and they will be able to modify -- I would think 2 they would be able to modify their ability to catch fish, either with greater length nets, if that's possible, or more time with 3 4 the nets in the water or whatever they could do. They're going 5 to try to maximize their catch and if they're as efficient as I think they are, they could bump against these new quotas pretty б quickly and so I have a concern not that the trip limits are 7 8 bad, but how quick are they going to be efficient and overrun 9 those trip limits once we reset them? 10 11 I have been gill netting king mackerel since 1972 MR. NILES: and the nets haven't changed since 1972 and there used to be no 12 13 trip limit. They are what they are. They're a very efficient 14 method that once you put them around a school of fish, you can't 15 stop the fish from sticking in it. 16 17 Many times in the past five years I've caught 70,000 and had to 18 give them to two different boats and cut my net and so then I 19 have a piece of my net that is in the Naples area and a piece of 20 my net that's in the Marathon area and I've got to get it before I can go fishing again and I can only bring 25,000 to the dock. 21 22 We're just trying to make it easier. With the 45,000 -- Roughly 5 percent of the strikes are 45,000 or over and it's less likely 23 24 that I have to cut my net and I mean I've handled 45,000 many 25 times and it's not a problem, if that helps you any. 26 27 MR. BOYD: Yes, thank you. 28 29 MR. PERRET: move we make the preferred alternative Ι Alternative 3, increase the trip limit to 45,000 pounds. 30 31 32 CHAIRMAN DANA: We have a motion to change the preferred 33 alternative to Alternative 3, change the trip limit to 45,000 34 pounds. Is there a second? 35 36 MR. SANCHEZ: Second, Madam Chair. 37 38 CHAIRMAN DANA: Any discussion on the motion? 39 40 I make this MR. PERRET: Kelly, motion with Mr. some 41 reservation. I am impressed that you guys are together and 42 you're going to report and you're going to follow the rules, but 43 the response to Mr. Boyd's question concerns me. 44 45 You can catch up to 70,000 pounds in a set and so you've got to cut your net twice to split it three ways. If you can catch 46 47 that much, you can still -- You will have to cut your net only 48 once now.

2 However, if the council wants to go along with this, I am willing to take a chance on it. It seems like you guys are well 3 4 regulated and the NMFS comment that they don't oppose this 5 unless you go over the quota and then they would like to see it go back down to 35,000, which I'm all for and maybe even down to б 7 25,000, if indeed there are going to be some of these large sets 8 and it's going to be a similar situation. It's just the net 9 won't have to be cut as often. I applaud you all working together to try and do this for your industry and so I make the 10 11 motion.

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13 CHAIRMAN DANA: Thank you, Corky. John Sanchez.

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15 MR. SANCHEZ: Thank you, Corky. I think we heard from George 16 and history will say that these higher-volume strikes -- That's 17 been something that's been going on forever and it's always been 18 managed by cutting the net and how many cuts -- I guess if that's an issue for some, but I don't see the relevance. 19 It's the overall quota that we're concerned with and I think 20 in 21 addressing it with accountability measures -- If there's an 22 overage, then it gets addressed that way. That's kind of what we're looking at doing, biologically speaking, to maintain the 23 24 integrity and the direction of this stock. 25

26 With regards to efficiency issues and cooperation, the industry 27 has demonstrated cooperation and if this is what they want, I am glad that at least we have that on the table right now for 28 29 support and give them the chance to do it and, again, if it doesn't work, we could always come back, as Ryan mentioned, by 30 31 framework and adjust that trip limit number and so it's not something that -- If this fails and it doesn't go as envisioned, 32 33 as planned, as hoped, we can always revisit it and I don't see 34 the impact biologically if we, in conjunction with this, include 35 the appropriate accountability measure.

37 **DR. BRANSTETTER:** To clarify on something that Corky mentioned 38 and Ryan followed up on, we do support a 45,000, but, again, the 39 intent is to put the impetus on the industry that if you go over 40 45,000, we would rather have the option in there that the quota 41 reverts to 35,000 without having to have the council take 42 action.

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Now, obviously the council could come in and change that, but it's an automatic for the next year. Let the council then decide do they want to do 35,000 or 45,000, but it would be an automatic reversion to the 35,000 and that would be guaranteed before the council takes action or maybe doesn't take action in

time for the next year's fishing season. 1 2 3 CHAIRMAN DANA: So are you recommending a clarification of that 4 motion or are you just -- How do you articulate that other than 5 a desire? 6 7 DR. BRANSTETTER: I am just speaking to Corky's comment. 8 9 MR. SANCHEZ: This is directed at Ryan. Ryan, procedurally, if 10 this went awry and we wanted to, I guess, address Steve's comments and go back to 35,000 or 25,000 or whatever the magic 11 number is, couldn't we do that rather efficiently or expediently 12 13 through framework? 14 MR. RINDONE: We can and I think the difference between the two 15 16 is that with what Dr. Branstetter is requesting is that as soon 17 as the ACL is exceeded that it would facilitate a change in 18 fishery rule that the trip limit would be reduced to 35,000 pounds as a function of that ACL being exceeded. 19 It would take 20 the council two meetings, approximately, to facilitate the same change through a framework action and so it's -- I guess it's 21 22 really you guys' decision on how quickly you think something 23 like that would need to be addressed. 24 25 CHAIRMAN DANA: Steve to that point and Mara to that point. 26 27 DR. BRANSTETTER: That is the point, to go ahead and reduce it 28 to some number. If the council doesn't like that number at that 29 point in time in life, they have the opportunity to come in and 30 change it, as we've discussed. Maybe you want to try 40,000, 31 but we have an automatic in place and, aqain, it's an 32 accountability for the industry to not exceed their 45,000 or to 33 exceed their quota. 34 35 I just also wanted to say that you may want to think MS. LEVY: 36 about that if you -- If the council likes this idea of doing the 45,000-pound trip limit but having the trip limit go down if the 37 38 quota is exceeded, then by writing it into the framework now and 39 putting it in the regulations like that, then you don't have 40 staff time devoted to doing another framework action. 41 42 If this is the direction you really want to go, set it now and 43 then staff doesn't have to prepare another framework action. 44 You don't have to have another meeting about it. If you're not sure or if you want to discuss it more, then obviously you 45 wouldn't put it in here now, but I think there's an efficiency 46 47 argument as well for doing it at this time. 48

2 3 MR. PERRET: Mara and Steve, if the quota is exceeded, it's shut 4 down and why do we have to go to anything? It's closed. In 5 future years, you've got a year to get whatever the council may 6 want then, but it's closed for this season we're talking about.

CHAIRMAN DANA: Corky, to that point, and then Martha and Myron.

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8 All this would be saying is that there is some trust MS. LEVY: 9 in the industry, based on past history and what they've done, that if you go to this larger trip limit that they're not going 10 However, if they do, then you're 11 to exceed the quota. automatically going to reduce the trip limit next year and so it 12 didn't work out and we're going to reduce it automatically. 13 Ιt 14 doesn't require any more staff time and it doesn't require any 15 more council time and that's what is just going to happen and so 16 they're two different things, whether it closes during the year 17 and then what happens the year after if it goes over.

19 MS. BADEMAN: On this topic of reducing the trip limit and how 20 to handle it, the season is in late January, Martin Luther King 21 Day, and let's pretend it closes the end of January. Steve, 22 when do you guys have final landings for that fishery? Is it 23 final when you close? Okay.

So if it closes in late January, the council probably wouldn't be able to even think about it until their March/April meeting, just to start an amendment, and then we would have to go through probably two meetings there and so we're looking at June or August, potentially, for -- I am just trying to think is it even possible? If we have a problem in one year, can we get it in place for the following year's season in time?

33 **DR. BRANSTETTER:** Martha is right and that's kind of the point I 34 was trying to make. Mara has made a good point that if you put 35 this provision in, you don't have to do anything. You don't 36 have to have two council meetings and you don't have to have 37 staff time to write a new regulatory amendment.

If you want to and you want to consider something other than 39 35,000, but remember at 35,000, they can catch the quota in two 40 41 days and so the issue is still can we control closing the 42 fishery in an efficient time fashion and if the council wants to 43 come back and consider 40,000 pounds, they could do that through 44 a framework and yes, we could have that implemented in time for the January fishery, in all likelihood, but this would be an 45 automatic time efficiency target and it also -- Again, as Mara 46 47 said, this is -- We're trying to work with them. 48

1 If they really want to go to this 45,000-pound trip limit, then 2 stick to it and show that they can be accountable in their 3 fishery.

5 CHAIRMAN DANA: I am going to ask for Myron's comments and 6 Corky's and then I am going to ask Ryan from a staff perspective 7 to sum it up and then we're going to vote.

9 MR. MYRON FISCHER: Thank you, Madam Chair. I was going to make 10 comments, but Mara and Steve beat me to that area. If the industry wants to go to a 45,000-pound trip limit, it's a gamble 11 on their part and so if it fails, the burden should also be on 12 13 their part and my question was pretty much answered of why can't 14 we in the accountability measures have a provision that if you 15 exceed the quota that it automatically reverts the trip limit to 16 XYZ, whatever we choose?

18 Steve, I guess I don't even know why we have to have another 19 meeting and it would be voted on now. If the quota, the annual 20 quota, is surpassed, if we overfish the quota, then it automatically reduces and it puts the burden on the industry to 21 22 make damned sure they stay within their quota and that would probably be something added to Action 2. 23 Thank you, Madam 24 Chair.

I feel the way Myron does, but I have no problem I 26 MR. PERRET: 27 quess amending the alternative that if they exceed the quota for 28 the season that the following year the limit be whatever, but 29 that's not the way these alternatives were written and so why are wanting to do it now, when we had a 35,000 preferred? Ιt 30 31 seems like they could possibly go over at 35,000 and we should 32 have had that suggestion earlier on and so I'm like Myron. 33

If they go over at 45,000, I suggest they will be back to us with a recommendation of what it should be for the coming year and it just seems premature to do anything at this time other than come up with a preferred and right now the motion is for 45,000.

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40 **CHAIRMAN DANA:** I am going to ask Ryan to give us staff's 41 perspective and then we will vote on this committee motion and 42 then I'm going to ask the Director if he would like to take a 43 break or if we should continue.

45 MR. RINDONE: Thank you, Madam Chair and, Sue, throw something 46 if I sound something that sounds foolish. From what Dr. 47 Branstetter has requested, it seems like the most appropriate 48 place to add that caveat would be under Action 2 for modifying

1 the accountability measures. I don't think that this -- You could put it in Action 1 as an amendment to Alternative 3 if you 2 3 wanted to, but either way, it doesn't really require any 4 additional time in terms of analyses, because we've already 5 analyzed 35,000 pounds within the document and so this would be just a language change that staff would make at the council's б 7 request. 8 9 CHAIRMAN DANA: All right. I am going to honor Corky. 10 11 MR. PERRET: I call the question. 12 13 CHAIRMAN DANA: That's good, but our legal counsel has a point 14 first. 15 16 I would just say that it's probably more appropriate MS. LEVY: 17 to add it in the action to accountability, but you're going to 18 add a new action and so not to say there is no further analysis, 19 but the analysis on what the effects of the trip limits are are 20 already in the document and so what we're talking about is whether we can take final action if we add a new alternative and 21 22 I think that that's probably appropriate, but there is going to be analysis needed of this new alternative if you decide to add 23 24 it. 25 The question has been called. 26 CHAIRMAN DANA: Thank you, Mara. 27 We have a committee motion on the board. The committee 28 recommends that in Action 1 to make the preferred alternative 29 Alternative 3, increase the trip limit to 45,000 pounds. **All** those in favor raise your hand, six in favor; those opposed. 30 31 Six to one and the motion passes. Mr. Gregory, you had asked earlier perhaps to have a break and if we can move forward or we 32 33 can call for a ten-minute break. 34 35 **EXECUTIVE DIRECTOR GREGORY:** Yes, let's have a ten-minute break. 36 37 CHAIRMAN DANA: We are going to start back at 10:25, promptly. 38 39 (Whereupon, a brief recess was taken.) 40 41 CHAIRMAN DANA: Let's continue on with the Mackerel Management 42 Ryan, let's move into Action 2 of the gillnet final Committee. 43 framework, which is modify accountability measures for the 44 gillnet component of the king mackerel fishery. 45 Thank you, Madam Chair. Currently, the gillnet 46 MR. RINDONE: fishery is closed when the quota is met or projected to be met. 47 48 When the Gulf AP had met back in March, they had preferred

1 Option a and Option e of Alternative 2, which is to establish an 2 annual catch target for the gillnet component of the commercial king mackerel fishery that's below the ACL and will be the 3 4 quota. 5 The gillnet component would be closed when the ACT is met or б 7 projected to be met and the AP preferred Option a, which is that 8 the ACT would be equal to 95 percent of the ACL. This is 9 approximately 27,000 pounds of the current ACL or a little more than full trip. 10 11 Table 2.2.1 shows you the difference in pounds for each of the 12 13 reductions in the ACL to set an ACT and what means in terms of 14 the number of full gillnet sets and so Option 2a, which is 5 15 percent, would be about one set, a little more than one set. 16 Option 2b would be a little bit more than two sets and Option 2c, which is the 20 percent reduction from the ACL, would be a 17 18 little more than four sets, just to give you some idea of what this actually means in pounds and trips. 19 20 21 The AP also preferred Option e in Alternative 2, where if the 22 gillnet component of the fishery doesn't land its ACT in a given year then the amount of any landings under that quota would be 23 24 added to the following year's quota, up to but not exceeding the 25 This quota carryover, as we're calling it, would be ACL. 26 reduced to account for the natural mortality rate according to 27 the best scientific information available and since -- We do 28 need to make a little revision here and with you all's blessing, 29 staff can just make this change. 30 31 The Scientific and Statistical Committee doesn't establish what 32 is best science. It's actually established and approved by NMFS 33 and so where you see that yellow highlighting, everything after 34 that, all the way to the period, would just be deleted from the 35 option. 36 37 Then, finally, we have Alternative 3, which is the payback 38 provision, where if the Florida west coast subzone gillnet ACL 39 is exceeded, then NMFS would reduce the subzone's ACL in the following year by the full amount of the overage. 40 The ACT, if 41 established, would also be adjusted to reflect the previously established buffer, if one was selected in one of Options a 42 43 through d in Alternative 2. 44 Alternative 3 for the payback has two options. 45 The payback would occur regardless of stock status or only if Gulf kingfish 46 47 are overfished and so as far as the housekeeping things, if it's 48 okay with you guys, we'll make that change to Option e to

Alternative 2 and to just delete the rest of the sentence
 following the yellow highlighting.

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4 CHAIRMAN DANA: Any opposition by the committee to make the 5 changes as Ryan just outlined? Ryan, you've got authorization 6 to make those changes. Steve, do you have any input based on --7 Myron after Steve, but on this particular action?

9 DR. BRANSTETTER: Yes and thank you, Madam Chairman. I would just point out that in Table 2.2.1 the ACTs that are defined 10 based on your recent action to increase the trip limit to 45,000 11 pounds that a 5 percent buffer for an ACT is a half a set and so 12 13 just keep that in mind as you move forward. I am not -- I am a 14 little concerned about an ACT, but we can get into that later. 15 Is the intent to make an ACT a quota?

17 MR. FISCHER: This may be directed to Ryan as the author of the 18 entire document. Ryan, would this be prudent in this section to 19 add some of the discussion and possibly a motion of what we had 20 prior to the break about something to trigger the trip limit 21 down from 45,000 down to an XYZ of a 35,000-pound trip limit if 22 the quota is exceeded and to trigger that down for the next 23 year?

25 **MR. RINDONE:** This is the appropriate action to do that and I 26 think that's in the works from another one of your committee 27 members.

29 MR. FISCHER: Then I will defer, being this is a Florida matter.
30 I would prefer the Florida components of the council to look
31 into this and come up with best idea.

33 MR. SANCHEZ: Following up on our discussion of Action Item 1 34 and the trip limit to 45,000, I have spoken with industry and in 35 the industry of I guess having this gain some real traction and 36 addressing the concerns of National Marine Fisheries Service, I 37 would be in support of having some meaningful accountability measures such as Alternative 3, Option 3a, that the payback be 38 39 100 percent. If the quota is overrun by X, then that gets taken 40 off of next year's quota. That, I think, should keep everybody 41 in check and sincere in their efforts to manage this fishery at 42 that 45,000 pounds. 43

I just wanted to put that out there and I guess I will just go ahead and make a motion to make Alternative 3, Option 3a the preferred alternative for Action 2.2.

48 CHAIRMAN DANA: We have a motion on the board to make

1 Alternative 3a the preferred alternative for Action 2. Do I 2 have a second? 3 4 MR. PERRET: Yes, I fully support it. As you've heard me say 5 before, I think any sector that goes over an allowable take should have a payback, regardless of the stock status, and I б 7 fully support this one. 8 9 CHAIRMAN DANA: Further discussion on the motion? 10 11 think that addresses concerns MR. SANCHEZ: Ι in a more comprehensive biological manner. 12 If there's an overage, you take it off the next year regardless of stock status, as opposed 13 14 to trying to arbitrarily find which is the trip limit that 15 automatically triggers in to control this. This controls it in 16 its entirety, universally speaking. 17 18 CHAIRMAN DANA: Any further discussion? Steve, does this 19 address your earlier concerns? 20 Yes and I think, just to kind of add some 21 DR. BRANSTETTER: 22 support for this, as the committee is probably aware, the economics of the fishery changes drastically during the king 23 24 mackerel gillnet fishery and even before it starts and I think 25 that payback provision would provide an economic -- It could 26 provide an economic benefit to the hook and line component the 27 following year, because they're going to know that the gillnet 28 fishery is not going to be open as long, whereas the economic 29 impacts from any overage would be reflected for a longer period 30 during that same fishing year. 31 32 CHAIRMAN DANA: Thank you, Steve. Ryan or Sue, do you have 33 anything to add before I call for a vote? If there is no 34 further discussion, let's go ahead and vote on this committee The motion is in Action 2 to make Alternative 3, Option 35 motion. 36 3a the preferred alternative. All those in favor say aye; 37 The motion passes. opposed likewise. Okay, Ryan, let's move 38 into Action 3, modify electronic reporting requirements for 39 dealers receiving king mackerel harvested by a gillnet in the Gulf of Mexico west coast southern subzone. 40 Corky and then 41 Martha. 42 43 MR. PERRET: Just back on Action 2, we could have two 44 preferreds, couldn't we? We've got that Alternative 2, Option a, which the Gulf CMP AP preferred. I am just wondering if we 45

47 48 MR. RINDONE: You guys can have more than one preferred in this

want to consider having two preferreds.

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1 action and it's important to note that since you chose to increase the trip limit to 45,000 pounds that the analysis 2 provided in Table 2.2.1 isn't -- It would need to be adjusted. 3 4 5 When you look at the amount that those ACL drops to an ACT, like those amounts of pounds, when you look at those, you have to б consider those in the wake of a 45,000-pound trip limit now 7 8 instead of a 35,000 and so it actually would constitute even 9 fewer trips in terms of how that drop is actually going to 10 affect the fishery. 11 12 If you guys wanted to pursue an ACT, you could certainly do that 13 and I think that there was another motion for an additional 14 alternative that was also being discussed. 15 16 MS. BADEMAN: On that note, for Action 2, I wanted to make a 17 motion to add a new alternative based on our discussion that we 18 had before the break. That motion would be to add a new 19 Alternative 4 that would state that if the Florida west coast 20 southern subzone gillnet ACL is exceeded in a year that NMFS would reduce the gillnet trip limit to 35,000 -- I guess you 21 22 would have to have options. It would reduce the gillnet trip 23 limit for subsequent seasons and one option would be 35,000 pounds and the other would be 25,000 pounds and so just adding 24 25 that to the document. 26 27 CHAIRMAN DANA: This motion is being put on the board right now and so Ms. Bademan has made a committee motion to add a new 28 29 Alternative 4. If the Florida west coast southern subzone gillnet ACL is exceeded in a year, NMFS would reduce the gillnet 30 31 trip limit for subsequent seasons. Option 4a is 35,000 pounds 32 and Option 4b is 25,000 pounds. Is there a second? Myron 33 seconds. Any discussion? Myron and John. 34 35 MR. FISCHER: This could be -- The new Alternative 4 could be an 36 additional preferred in addition to any other preferred and that 37 would be correct? Okay. Thank you, Madam Chair, for 38 acknowledging me. 39 40 CHAIRMAN DANA: My pleasure, Mr. Fischer. John. 41 42 MR. SANCHEZ: Thank you. I would speak against it, just in that 43 I think the Alternative 3, Option 3a kind of again universally 44 addresses this and, again, there is other means to always address trip limit changes, but be that as it may, I just want 45 to let you know how I feel about it. 46 47 48 EXECUTIVE DIRECTOR GREGORY: Ι just wanted to get some 22

1 clarification if the intent was for this to apply if the quota went over by one pound or is there any consideration for a 2 percentage or if any thought had been put into that. I think it 3 4 needs to come out in the discussion. 5 б MS. BADEMAN: I wasn't considering a percentage. I was just basically trying to tee up a motion based on what we discussed 7 8 earlier this morning and so I just put the two suboptions in 9 there because I guess it depends on what trip limit we ultimately choose, 45,000 or 35,000 or whatever, and that's kind 10 11 of how the other actions are structured and so I'm just trying 12 to think ahead. 13 14 CHAIRMAN DANA: Steve, can you provide guidance? 15 16 I was going to offer a friendly suggestion for DR. BRANSTETTER: 17 clarification that it just say "reduce the gillnet trip limit 18 for subsequent seasons until changed by the council" and does 19 that make a clarification that addresses Mr. Perret's concerns? 20 So we have a friendly suggestion/amendment and 21 CHAIRMAN DANA: 22 does that author of this motion agree? 23 24 MS. BADEMAN: Agreed. 25 26 MR. RINDONE: Until modified by the council. 27 28 CHAIRMAN DANA: Does the seconder agree with this? Okay. 29 Myron, the seconder, agrees. More discussion? 30 31 MR. PERRET: To me, that makes good commonsense. A one-pound overage is one thing. 10 or 20 percent overage is a whole 32 33 different situation. If you go over by 75 or 80 percent, I 34 suspect we might want an option that's even lower than some of 35 the numbers up there and so the future council action I think 36 will address it appropriately. 37 38 Thank you, Corky. John. CHAIRMAN DANA: 39 40 MR. SANCHEZ: I just wanted to say that, again, having something 41 automatic in there, I am against it in the sense that what if the overage to the overall quota is ever so slight and boom, 42 43 we've just negated all this industry recommendation that they 44 wanted and worked for. 45 46 This is a high-yield fishery and if there was some percentage 47 equated to that then it might make a little more sense and be a 48 little more substantive, because -- Steve, what do you think

would be the appropriate percentage, so I could maybe modify 1 with a substitute where this is -- It has some meaning. 2 Do vou This makes sense then, because if they 3 know what I mean? 4 overrun it by a hundred pounds and the 35,000 kicks in, all this 5 discussion and goodwill and effort and cooperation is kind of б negated. 7 8 It's a high-yield fishery and it's hard to manage it in these 9 small increments, but what would be the threshold where this becomes something beyond that of an overage in a high-yield 10 11 fishery? 12 13 In the other fisheries where we have a DR. **BRANSTETTER:** 14 payback, one pound is a payback. If you exceed the ACL, we will 15 adjust the quota accordingly the following year. 16 17 CHAIRMAN DANA: To that point, John, and then Myron. 18 19 we've already MR. SANCHEZ: Ι think addressed that in 20 Alternative 3, 3a, in that payback is payback, regardless of What I'm saying is in conjunction with this reduction, 21 stock. 22 automatic reduction, due to an overage of quota, of reducing the trip limit from the preferred 45,000 to some lesser number, how 23 24 do we do that and not just with one pound over and I mean, 25 again, this is a high-yield fishery, as opposed to some other 26 fisheries, and how do you do that and have this make sense? 27 28 To me right now to penalize them if they're over by 500 pounds 29 and automatically reduce them to 35,000, that doesn't make 30 That 500 -- That's a rounding error in this fishery. sense. 31 32 Steve, how empirical are these numbers? MR. FISCHER: Is there 33 any standard error or are they specific? 34 35 DR. BRANSTETTER: The numbers we receive from the industry right 36 now are specific. 37 38 I am not on this committee, but I will tell MR. ROY WILLIAMS: 39 you when this gets to full council that this is going to weigh kind of heavily on me. This really is, as John is pointing out, 40 41 double indemnity. We're taking it away from them from next 42 year's catch, plus we're going to penalize them if they go one 43 pound over. I would really like to see a percentage in there. By the time it gets to the full council, if this passes, I am 44 going to be offering a 15 or 20 percent overage before I could 45 46 agree to it. 47 To Roy's comment, but I think it's also -- It's 48 MR. FISCHER:

1 not unprecedented, but it's fairly lenient to say we're going to 2 have a 45,000-pound trip limit that the industry wants and they 3 can self-regulate and if they go over, they have to pay the 4 price and revert back to where they were and it means they 5 couldn't self-regulate and whether it's one pound or a million pounds, we are granting them something -- Gee, a 45,000-pound б 7 trip limit, I would like to make certain they could stay within 8 it. 9

10 Is the penalty harsh? Well, all the penalty should be doing is putting them back where they were this year, until the council 11 12 could come up with something else, because if we grant them a 20 13 percent, in the eyes of some people, and not these fine 14 fishermen, that's the new quota. We can now exceed it by 20 15 percent and it's like going down the highway and if you know the 16 police gave you a ten-mile speed limit and you've got your 17 cruise set nine miles over and it becomes the new limit.

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MS. BADEMAN: I want to call the question.

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21 CHAIRMAN DANA: Martha calls the question. We have a committee 22 motion on the board and it is to add a new alternative, If the Florida west coast southern subzone 23 Alternative 4. 24 gillnet ACL is exceeded in a year, NMFS would reduce the gillnet 25 trip limit for subsequent seasons until modified by the council with Option 4a being 35,000 pounds and Option 4b being 25,000 26 27 I am calling for a vote. All those in favor raise your pounds. 28 hand, five in favor; those opposed, one. The motion passes. 29 Ryan, do you want to lead us? Is there any other comments on 30 Action 2? Seeing none, we are moving to 3.

32 **MR. RINDONE:** Thank you, Madam Chair, and staff will add that 33 alternative in there for you guys and get you a new draft out 34 with that alternative in there as soon as possible. 35

36 Moving on to Action 3, which is modifying electronic reporting 37 requirements for dealers receiving king mackerel harvested by 38 in the Gulf Florida west coast qillnet southern subzone, 39 currently dealers reporting purchases of king mackerel landed by the gillnet sector must submit forms daily to the electronic 40 41 reporting system with the Science Center by 6:00 A.M. local time 42 until the commercial quota for the runaround gillnet component 43 is reached.

45 If no king mackerel were received, an electronic report must say 46 that for -- It must be submitted for that day and so basically 47 whether you -- As long as the season is open, whether you buy 48 them or not, you've got to send something in, either zero or

1 what you bought. 2 3 second alternative would remove the daily electronic The 4 reporting requirement and dealer purchases of gillnet-landed 5 kingfish would be required to be submitted weekly for trips between Sunday and Saturday to the electronic reporting system б with the Science Center by 11:59 P.M. by the following Tuesday 7 and if no fish were received, then a zero report has to be 8 9 submitted. 10 The preferred alternative, the council's 11 current preferred alternative, is Alternative 3, which reflects pretty much what's 12 13 going on now, where you have a relationship between the industry 14 and the folks at SERO, where they are communicating to one 15 another more accurately and more timely to get the landings 16 reported in. 17 18 What Alternative 3 would do is remove that daily electronic reporting requirement for the dealers and while the season is 19 20 open, dealers reporting purchases of kingfish landed by a 21 gillnet would report daily via port agents, telephone, internet, 22 or some other means that NMFS determines to be efficient, 23 accurate, and reliable. 24 25 Prior to the beginning of each kingfish gillnet season, NMFS would provide written notice to the dealers telling them of any 26 27 changes to the reporting method and anything like that from the 28 previous year and post this information on SERO's website so 29 that everybody knows what they are supposed to do. 30 31 In addition, dealers reporting purchases of gillnet-landed kingfish in the Gulf southern zone would be required to submit 32 33 forms weekly, which is what they used to do. They would report 34 daily via some instantaneous means and then weekly via the forms for the electronic system. 35 36 37 Thank you, Ryan. Sue, do you have anything to CHAIRMAN DANA: 38 offer there? I know you commented earlier and then, again, the 39 council has already provided a preferred. 40 41 MS. GERHART: I would just, again, clarify that all we're doing is taking away the requirement for daily electronic reporting 42 43 for the dealers. The rest of everything will stay the same, 44 including industry cooperation that we have. 45 46 Thank you, Sue. Corky and then Steve. CHAIRMAN DANA: 47 I don't like to see a preferred with language that 48 MR. PERRET:

1 seems to be taking something away, but not offering something better and this is just a suggestion on modifying this language. 2 The preferred is fine, but remove the requirement for daily 3 4 electronic reporting by commercial king mackerel qillnet 5 dealers, we are taking something away and replace it with a more efficient method of and the lead into it. б Just change the 7 language a little bit. We are removing something, but we're 8 going to have a better system. Have it in the same sentence.

10 **CHAIRMAN DANA:** Mara, is it appropriate if we give staff license 11 to craft the language in concert with Corky so that it's more 12 user friendly? I got a shaking head from the legal counsel and 13 so yes. To that point, Sue, and then Steve.

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15 MS. GERHART: I misspoke a little bit. There is more language 16 in there than what you see in the italics that says we will come 17 up with a different method for daily reporting and so it will 18 still be daily reporting and we left -- We put in multiple ways 19 to do it, because we want to work with industry and see what's 20 going to work best for all of us.

22 DR. BRANSTETTER: As Martha mentioned earlier, this basically will codify what is now a voluntary system and Betsy Daniels and 23 the industry have worked very closely with us and we appreciate 24 25 their cooperation. Betsy doesn't have a dealer permit if she 26 decides not to report on Tuesday and so there is no reach out to 27 By having these dealers report or not report on a daily her. 28 basis by whatever means we choose, whether it's calling the port 29 agents again or the port agents calling them or however we want 30 to do it, but the old system worked really well, Corky.

32 What we had before, electronic reporting, worked really well, 33 but it was dealers calling to the port agents and getting those 34 numbers in by ten o'clock in the morning.

36 MR. WILLIAMS: Steve or Sue, how many dealers are buying gillnet 37 king mackerel?

39 **DR. BRANSTETTER:** It depends on the year, but about four or 40 five.

42 **CHAIRMAN DANA:** Any further discussion? Seeing none, we are 43 going to -- Actually, what do I need to do here?

45 MR. RINDONE: You guys already have a preferred alternative and 46 so if you don't want to change it, then we just move on and 47 staff will get with Corky to craft that first sentence to be a 48 little bit more reader friendly.

2 I see no objection to moving onward and, Ryan, CHAIRMAN DANA: lead us through the final action in the gillnet, which is Action 3 4 4, elimination of inactive commercial king mackerel gillnet 5 permits. 6 7 Thank you, Madam Chair. We have five alternatives MR. RINDONE: 8 in here. Last time, you guys wanted to see some options added 9 for different poundages and we had to add a couple of alternatives to cover the difference between a recent ten-year 10 time series, which is reflected in Alternatives 2 and 3, and a 11 12 five-year time series, which is reflected in Alternatives 4 and 13 5. 14 15 Probably the easiest way to go through these options is to look 16 at Table 2.4.1, which is on page 19, and so Alternative 1 isn't 17 going to eliminate any of the inactive kingfish gillnet permits. 18 Alternative 2 would use average landings between 2006 and 2015, 19 or a ten-year time series, to eliminate those landings based on 20 a threshold of either one pound, Option a; 10,000 pounds, Option b; or 25,000 pounds, Option c. 21 22 Obviously the higher the landings threshold, the more permits 23 you're going to eliminate and you're going to eliminate more 24 25 permits usually by going with average landings over any time series than by picking just one single year within a time 26 27 series. 28 29 If you look at that table, you can get a pretty good idea of how many permits would be eliminated. If you focus just on the most 30 31 recent five years, more permits would be eliminated than if you 32 focused on the last ten years and so it might be best if you guys just had a second to digest that table and then take 33 34 questions. 35 36 CHAIRMAN DANA: The table Ryan is referring to is page 19. Any 37 discussion? 38 39 SANCHEZ: Having looked at the table and knowing the MR. participants in the fishery for many years, I would move that we 40 41 make Alternative 3, Option a the preferred alternative for 42 Action 4. 43 44 CHAIRMAN DANA: Do I have a second? 45 46 MS. BADEMAN: I will second that. 47 48 CHAIRMAN DANA: Martha Bademan seconds. Is there discussion on

1 that motion? John Sanchez.

2 3 The reason, the rationale, is there are some MR. SANCHEZ: 4 historical participants in this fishery that due to hardship and 5 health reasons and such they weren't able to participate during some of these alternatives and options, whereas that would allow б 7 them to stay in, given their historical participation in the 8 years chosen. 9 10 CHAIRMAN DANA: Any further discussion? 11 12 DR. BRANSTETTER: Can I have about five seconds with my staff to 13 confer something? Sue, is this based on the original twenty-14 three permits or the twenty-one we now have? 15 16 MS. GERHART: The twenty-one we have now. 17 18 Any further discussion? CHAIRMAN DANA: Okay. We have a 19 preferred alternative -- A motion for a preferred alternative on 20 the board, which is to make Action 4, Alternative 3, the preferred, to allow commercial king mackerel gillnet permits to 21 22 be renewed only if landings for a single year during 2006 to 2015 were greater than one of the options listed below. 23 Gillnet qualify will 24 permits that do not be nonrenewable and 25 nontransferable. Option a is one pound and Option b is 10,000 26 pounds and Option c is 25,000 pounds. The preferred, for 27 clarification, would be Action 4, Alternative 3, Option a, one Seeing none, the motion passes. 28 pound. Any opposition? Ι 29 think that wraps up the -- Go ahead, Ryan. 30 31 MR. RINDONE: You guys had voted to add an Alternative 4 to 32 Action 2 that if the ACL were exceeded that NMFS would 33 automatically reduce the trip limit for subsequent seasons until 34 the council took further action and you had two options in there 35 for 35,000 pounds and 25,000 pounds. 36 37 I guess staff's question is if this is something that you guys want to recommend to the council to go final that you voted to 38 39 add this alternative and would you choose to prefer one of the this alternative before recommending that this 40 options in 41 framework amendment go final to the council? 42 43 MS. LEVY: Did anybody choose that action as a preferred? So 44 you want them to see the action with the option, if anyone wants 45 to make that a preferred. 46 47 MR. RINDONE: It was voted to be added in, but it was not 48 selected as preferred.

2 I think we have taken many documents up until the MR. FISCHER: last second without a preferred and I think I would like to see 3 4 what the public says. I think we'll have quite a handful of 5 people at the podium weigh in on the pros and cons of it. Ι think this gives them an action to alert themselves that б something might be done and we could see what they have to say 7 8 about it, because this is something that was created today and 9 it may be premature today to also have a preferred. I think by the end of the week we could have a preferred, if that would 10 11 pass legal scrutiny. 12

13 CHAIRMAN DANA: Thank you, Myron. Ryan.

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MR. RINDONE: So then at this time it's probably not appropriate to push this final and so we'll hold off on that and we can move on with the rest of the agenda.

19 CHAIRMAN DANA: Yes, let's go ahead and move on. We've got 20 thirty minutes left in this committee and we've got a number of items still to cover. We will move next into Options Paper for 21 22 Amendment 26, which is Changes in Allocation, CMP Stock Boundaries, and Sale Provisions for Gulf of Mexico and Atlantic 23 24 Migratory Groups of King Mackerel. Ryan.

26OPTIONS PAPER FOR CMP AMENDMENT 26: CHANGES IN ALLOCATIONS,27STOCK BOUNDARIES AND SALE PROVISIONS FOR GULF OF MEXICO AND28ATLANTIC MIGRATORY GROUPS OF KING MACKEREL

30 MR. RINDONE: Thank you, Madam Chair. I will try to blaze 31 through this and you all interrupt at will. We're going to go 32 ahead and start on page 13, which has the management 33 alternatives. Action 1 would adjust the management boundary for 34 Gulf and Atlantic migratory groups of king mackerel.

36 Currently, the management boundaries shift depending on whether 37 we're in the summer months or the winter months and you guys can 38 look at Figure 2.2.1 there on that page and you can see what the 39 current management boundaries are. However, the SEDAR-38 stock assessment took another look at how these fish move around and 40 41 determined that the winter mixing zone is much smaller than was 42 previously estimated and we've reduced the amount of fish that 43 are accounted for within that mixing zone from 21 percent to 7 44 percent, which is a great increase in the accuracy of the 45 landings.

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47 As such, Alternative 2 would establish a single year boundary 48 for separating management of the Gulf and Atlantic migratory

1 groups of king mackerel at the Gulf and South Atlantic Council boundary and would set the South Atlantic Council as being 2 3 responsible for management measures within the mixing zone and 4 so basically this means that south of the Keys the South 5 Atlantic Council would manage all the way to the council boundary and then north of the Keys the Gulf Council would б 7 manage. 8 9 Alternative 3 would establish a single year-round boundary for separating the councils' migratory groups at the Dade/Monroe 10 line and the Gulf Council would be the responsible management 11 entity for setting management measures within the mixing zone. 12 Basically this would mean that the Gulf Council would manage all 13 14 the way to Dade/Monroe all year long and this was preferred by 15 both the Gulf and the South Atlantic Migratory Pelagic Advisory 16 Panels. 17 18 Okay. We have 2.1, Action 1, and currently, as CHAIRMAN DANA: 19 Ryan said, the Alternative 3 was preferred by both the Gulf and 20 the South Atlantic Coastal Migratory Pelagics and do we --21 Martha. 22 23 MS. BADEMAN: Are you looking for a preferred alternative? 24 25 CHAIRMAN DANA: Yes, ma'am. 26 27 MS. BADEMAN: Okay. I will make one. I will make a motion to 28 make Alternative 3 the preferred alternative. 29 30 MR. RINDONE: You guys need to accept the language in the action 31 as being suitable for further analysis and then if you wanted to 32 prefer one, I guess you could, but you would need to accept the 33 language first. 34 35 MS. BADEMAN: Okay and so do you want to do that in a motion? 36 37 MR. RINDONE: Yes. 38 39 I will make a motion to accept the language MS. BADEMAN: 40 changes shown here for Action 1. 41 42 CHAIRMAN DANA: We've got a motion to accept the language 43 changes --44 45 **MR. RINDONE:** No changes. It's the initial language. It's just to accept the language in Action 1. I think that gets the point 46 47 across. Is that fine, Mara? We went to scoping and talked to 48 everybody and we got some options and wrote them down for you

1 guys and so you guys would need to accept the language that 2 we've provided and then we'll go into further analysis from 3 there. 4 5 Emily is going to provide some feedback on what folks thought with the scoping comments and, Emily, do you want to do that as б 7 we go or do you want to --8 9 MS. EMILY MUEHLSTEIN: I can either do it as we go or I would suggest that I would do it before you guys start getting into 10 preferreds or maybe even talking about the language that's in 11 12 the changes, since the changes are brought on by what we heard. 13 That's up to you guys. 14 15 I can tell you what they said about the stock boundary. Is that 16 I can go section-by-section with you and so a qood start? 17 regarding the king mackerel stock boundary, at our scoping 18 meetings there was universal support expressed for the creation 19 of the new mixing zone that was identified in the assessment. 20 Thank you, Emily. All right and so we have an 21 CHAIRMAN DANA: 22 options paper, CMP Amendment 26, and we have a motion, а committee motion, for CMP Amendment 26 to accept the language in 23 24 Action 1. Do I have a second? I have no second. 25 26 MR. SANCHEZ: Second. 27 28 CHAIRMAN DANA: Is there any discussion on that motion? Hearing 29 none, all those in favor of accepting this motion to accept the 30 language in Action 1 say aye. The motion carries. 31 Does anyone have any other questions on Action 1 32 MR. RINDONE: 33 before I move forward? All right. Action 2 starts on page 18 34 and this is a South Atlantic action that would update the 35 reference points such as MSY, minimum stock size threshold, 36 maximum fishing mortality threshold, and revise the ACL and ACT 37 for Atlantic migratory group kingfish and because we have this 38 change in the mixing zone, the Florida east coast subzone, which 39 used to be counted as part of the Gulf stock, is now considered part of the Atlantic stock and with that goes a certain poundage 40 41 of fish, but also goes an even greater amount of effort and so 42 you're going to see increases in the OFL and ABC estimates for 43 the Atlantic side and decreases for the Gulf, but the thing to 44 remember is that the Atlantic, comparatively, if you will, picked up more effort than they did fish and the Gulf might have 45 fewer fish now, but it has even less effort to go and chase 46 those fish down and if that sounded confusing, I will try again 47 48 with something else. I have an analogy with pie that works

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There are some sub-actions with Action 2. The first one is to 3 4 revise the ABC for Atlantic group king mackerel and there are 5 three different -- There are four alternatives there and б Alternative 2 would revise the ABC based on ABC levels 7 recommended by the SSC under the high recruitment scenario and 8 so the Atlantic SSC was presented with a high, medium, and low 9 recruitment level based on recruitment projections for the Atlantic stock and recruitment has been trending down on the 10 Atlantic side and so the concern was is it going to rebound, 11 12 because it's been down for about five years or so, and so the ability to pick amongst these provided a little bit of wiggle 13 room and the ability to be a little bit more conservative, if 14 15 necessary, in the wake of a little bit of uncertainty in the 16 The South Atlantic's AP preferred that Alternative assessment. 17 2. 18

19 Alternative 3 would accept the ABC under the medium recruitment 20 scenario and Alternative 4 under the low recruitment scenario 21 and those are all outlined -- Those ABCs are outlined in Table 22 2.2.3 and I'm just going to continue to move through the Action 23 2 subalternatives and you guys can decide whether you want to 24 accept the language. 25

26 Action 2.2 would revise the ACLs, quotas, and ACT for Atlantic 27 group kingfish and there are a few alternatives in here also. 28 Alternative 2 would set the ACL equal to optimum yield and equal 29 to the ABC based on the ABC levels picked under Action 2.1 and so if the South Atlantic picks the high recruitment scenario, 30 31 then that would be reflected in Action 2.2 also. It would 32 affect what ACL is chosen and you guys can see those in the 33 subsequent tables.

35 **MR. PERRET:** I see our Gulf AP had a preferred suggestion in 36 Alternative 1, but we've got no preferred on the next two and 37 what was the rationale? We've got the South Atlantic with 38 suggestions, but nothing from the Gulf on these. 39

40 **MR. RINDONE:** The Gulf's take on it was that it was the -- The 41 Gulf AP's take on it was that it was a South Atlantic concern 42 and it was affecting their fishermen and so they should be the 43 one to make the decision on what they thought was best for them 44 and so the AP largely left it alone.

- 46 MR. PERRET: That is good to know. Thanks.
- 48 CHAIRMAN DANA: Do you have any more on that?

2 I have Alternative 3, which would set the ACL MR. RINDONE: equal to optimum yield, which would be equal to a deterministic 3 4 equilibrium yield at F 30 percent SPR and Alternative 4 would 5 set the ACL equal to optimum yield equal to the deterministic equilibrium yield at 75 percent of F at 30 percent SPR, which is б 7 about 1.1 million pounds lower than it is in Alternative 3. 8 9 Then Alternative 5 would set the ACL equal to 90 percent of the ABC and then subsequently you have Table 2.2.5, which looks at 10 the effects of those, and then Alternative 6 would set the ACL 11 equal to 80 percent of the ABC and so you guys would just need 12 13 accept the language for Action 2, if you think it's to 14 appropriate, and let the South Atlantic Council hash that out. 15 16 CHAIRMAN DANA: Welcome, Dr. Crabtree. Does anyone on the 17 committee have any questions here or do I have a motion to 18 accept the language on this option, on this action? 19 20 MR. PERRET: So moved. 21 22 CHAIRMAN DANA: I've got a motion to accept the language from 23 Corky and second by John Sanchez and is there any discussion? 24 25 DR. ROY CRABTREE: Good morning, everyone. It's good to be here 26 with you. You know I'm not sure the South Atlantic has even 27 seen this language yet and have they, Ryan? 28 29 MR. RINDONE: They meet later tomorrow, I think. 30 31 Yes, but they could change it tomorrow and so DR. CRABTREE: 32 just be aware. 33 34 CHAIRMAN DANA: So the South Atlantic Council can change it when 35 they meet tomorrow on this and just be aware, per Dr. Crabtree. 36 So we have a motion on the board to accept the language Okay. 37 in Action 2 as currently presented. All those in favor say aye; opposed. The motion passes. Ryan. 38 39 Thank you, Madam Chair. Action 3 begins on page 40 MR. RINDONE: 41 28 and this covers the sale of incidental catch of Atlantic 42 migratory group kingfish caught in the small coastal shark drift 43 fishery and there are some previously approved gillnet 44 alternatives by the South Atlantic Council. 45 Alternative 1 is no action and no sale. Sale of incidentally-46 47 caught kingfish was prohibited in CMP Amendment 20A and the 48 previously approved Alternative 2 would allow the sale of

1 Atlantic migratory group kingfish caught with drift gillnets for any vessel with a valid shark directed or 2 shark incidental 3 commercial permit and a valid federal commercial kinqfish 4 permits. 5 For shark vessels fishing in the Florida EEZ, no more than two 6 kingfish per crew member could be sold for each trip and for 7 shark vessels in the EEZ north of the Georgia/Florida line, no 8 9 more than three kingfish per crew member could be sold and this reflects the current recreational bag limits for kingfish in 10 those areas and kingfish must be sold to a dealer with a valid 11 12 Southeast Federal Dealer Permit. 13 14 The IPT has recommended some alternatives though. They have a 15 new Alternative 2 that would allow the retention and sale of 16 Atlantic kingfish caught with drift gillnets as long as the 17 vessel had a valid shark directed commercial permit and a 18 federal kingfish permit and, again, those kingfish must be sold 19 to a permitted dealer and Option a would be for trips in the EEZ 20 that no more than two kingfish per crew onboard and no more than 21 two king mackerel per crew member could be sold from the trip 22 and for trips in the EEZ north of the Georgia/Florida line, that 23 limit would be increased to three. 24 25 Option b is for shark gillnet trips in the southern zone, which is on the Atlantic side, no more than two kingfish per crew 26 27 member can be onboard and no more than two kingfish per crew 28 member can be sold from the trip and in the northern zone, which 29 is north of the Georgia/Florida line, that limit would be 30 increased to three. 31 Alternative 3 would allow the retention and sale of Atlantic 32 33 kingfish caught in shark gillnets for any vessel with a directed shark permit and a valid federal kingfish permit. 34 It must be sold to the dealer and Option a is for shark gillnet trips in 35 36 the South Atlantic, no more than 100 pounds of kingfish can be onboard and no more than 100 pounds of kingfish can be sold per 37 38 trip. This is preferred by the South Atlantic's AP. 39 Option b is for shark gillnet trips in the South Atlantic, no 40 41 more than a hundred pounds of kingfish can be onboard and no 42 more than a hundred pounds of kingfish can be sold and so the 43 Gulf AP's take on this was that obviously release mortality from 44 gillnets is incredibly high, if not 100 percent, and it's better that the fish are sold than just dumped overboard and so that 45 was the Gulf AP's take, is that sales should be allowed in a 46 47 manner that the South Atlantic thinks is appropriate. 48

MR. PERRET: You know I am always big on purpose and need and so I'm trying to relate this to the purpose and need of this document and low and behold, we don't have a purpose and need yet and so it's kind of hard to relay actions and alternatives to purpose and need.

7 I assume if we have something or if this council has something 8 relative to purpose and need, to prevent waste or something like 9 that, this would all be applicable in some fashion. Allowing the sale of a bag limit, first off, these are all commercial 10 fishermen, permit holders, and is that right, Ryan? 11 This is a commercial-type fishery that takes an incidental catch and the 12 13 purpose seems to be to prevent waste and can somebody tell me 14 how many of these kings are caught in a normal -- There is no 15 such thing as normal, but what's the range of the number of fish 16 caught in various shark gillnet sets?

18 MR. RINDONE: I am going to refer to Kari MacLauchlin to answer 19 that from the South Atlantic Council.

MS. KARI MACLAUCHLIN: It was a practice that was a little more, but in more recent years, it's very low and maybe 4,000 or 5,000 pounds a year tops and even lower. There are not that many shark gillnetters working right now and then they were, before Amendment 20A, were only selling the two per person and so six per boat and so it was a very small level.

28 MR. PERRET: But is that 4,000 or 5,000 pounds total in the 29 whole fishery or per boat or what?

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31 MS. MACLAUCHLIN: Yes, in the whole fishery.

33 MR. PERRET: If that's the case, why have a limit of two or 34 three if we're trying to prevent waste? Now, if we have no limit on them, then I guess maybe they could be targeting them 35 36 or something and so I assume that's the reason, but it seems like if there is only 4,000 or 5,000 pounds of fish in the whole 37 fishery and we're trying to prevent waste of it that we should 38 39 in some sort of way let it be landed and enter commerce.

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41 MS. BADEMAN: Given that this is -- I mean this is certainly an 42 interesting action, but given that it's more of a South Atlantic 43 one and there's a lot of IPT suggestions that the South Atlantic 44 Council hasn't looked at and we'll be talking about this amendment with them on Thursday, my suggestion was going to be 45 that we just kind of roll through this and keep going, because I 46 47 know we have a lot to cover in the next ten minutes or whatever. 48

1 CHAIRMAN DANA: Martha's suggestion is that we move forward, because we have not heard the South Atlantic perspective on it 2 Is there any opposition to moving forward? 3 Seeing none, yet. 4 Ryan, can you --5 6 Yes, ma'am. Action 4 would establish a Florida MR. RINDONE: east coast subzone and a commercial quota in South Atlantic 7 8 waters and do you guys want to move past this one as well, since 9 this is primarily a South Atlantic action? 10 11 CHAIRMAN DANA: If there is anyone that wants to drill down 12 deeper on this, please indicate. We are moving forward. 13 14 All right. Action 5 starts on page 35 and this MR. RINDONE: 15 would modify the ACL for Gulf migratory group kingfish. 16 Currently, the ACL in the Gulf is designated in Amendment 18 as 17 10.8 million pounds. The stock assessment, of course, move that 18 Florida east coast subzone into the Atlantic migratory group. 19 With that went a certain poundage of fish and also effort and so 20 because of that, the ABC projections for the Gulf are lower than 21 10.8 million pounds, but what it constitutes is more fish still 22 for everybody, because there is even less effort. 23 24 You had six people eating eight slices of pie and now you have 25 three people eating six slices of pie and so everybody gets 26 more, even though you have fewer slices. 27 28 Alternative 2 would set the Gulf kingfish ACL equal to the ABC 29 recommended by the SSC for 2015 to 2019 and the ABC values are in millions of pounds whole weight and so for 2019, that would 30 31 be 9.62 million pounds and 9.21 for 2016 and so forth down through 2019 and the reason this is declining is -- One reason 32 33 this is declining anyway is because kingfish have been 34 historically under harvested in the Gulf and so you have a glut 35 of fish in excess of the minimum stock size threshold and so the 36 model is assuming that the fishermen are going to fish that 37 surplus down to what MSY is into the future and so if it's not 38 fished down, then this glut would still perpetuate through time. 39 Alternative 3 would establish a constant catch scenario for Gulf 40 migratory group kingfish ACL for one of the following time 41 42 The ACL during the selected time period may not periods. 43 exceeds the ABC recommended by the SSC for any single year 44 during the selected time period and we put options in there of three and five years and so do you guys have any questions? 45 46 47 CHAIRMAN DANA: We don't need to take any action, do we? 48

1 MR. RINDONE: You just need to accept the language or not accept 2 it or change or whatever. 3 4 We have a motion to accept the language in CHAIRMAN DANA: 5 Action 5. 6 7 MS. BADEMAN: Second. 8 9 CHAIRMAN DANA: We have a second. Any discussion? All those in 10 The motion is accepted. favor. 11 12 Action 6 begins on page 37 and this would revise MR. RINDONE: the commercial zone quotas for Gulf migratory group kingfish. 13 14 Currently, those zone quotas are 31 percent in the western zone 15 and 5.17 percent to the Gulf northern zone and 15.96 percent 16 each to the southern zone hand line and gillnet components. 17 18 If you guys haven't noticed, we are changing the names of the 19 Instead of calling it the eastern zone Florida zones here. 20 northern subzone or eastern zone Florida west coast southern subzone, we're just going to call it the western zone, the Gulf 21 22 northern zone, and the Gulf southern zone. Hopefully that will 23 make it easier to understand. 24 25 Alternative 2 would revise the commercial zone quotas for Gulf 26 kingfish by dividing the Florida east coast zone quota into four 27 equal parts to be added to each of the remaining Gulf commercial 28 zones. Alternative 3 would revise the commercial zone quotas by 29 the sum of the quota percentages for all the Gulf commercial 30 zones except the Florida east coast zone, with each resultant 31 percentage becoming that zone's new commercial quota. I will 32 explain that in a second. That's the proportional reallocation 33 method. 34 35 Then Alternative 4 would revise the zones as follows and this is 36 the Gulf CMP AP's recommendation. It's 40 percent for the 37 western zone, 18 percent for the northern zone, and 21 percent 38 each for the southern zone hand line and gillnet components. 39 If you go to Table 2.6.2 on page 38, it's right there at the 40 41 top. You can see how these break out in table form and how each 42 of those alternatives would affect the current situation for 43 each of the zones and so the current situation, of course, is in 44 Alternative 1 and dividing the quota vacated by the Florida east coast zone into four equal parts, as reflected in Alternative 2, 45 and dividing each individual zone's current quota by the total, 46 47 less the Florida east coast zone or its proportion, as shown in 48 Alternative 3, and then the Gulf AP's recommendation is in

1 Alternative 4.

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3 **DR. BRANSTETTER:** Ryan, can you explain the rationale behind --4 You just explained the rationale, but how you reached the 5 percentages for Alternative 2 and 3? What was the rationale for 6 Alternative 4?

8 The AP, of course, wanted to see everybody get MR. RINDONE: 9 more fish and some of the AP members felt that the northern zone 10 was a growing fishery and that there were a number of fishermen, licensed fishermen, in that zone that have been unable to use 11 their permits because either the fish hadn't shown up by the 12 13 time the quota had been caught or the quota gets caught SO 14 fishermen that quickly by traveling they don't qet an 15 opportunity to go out there and they thought that by increasing 16 the northern zone's quota in tandem with the delay in the 17 pushback of the opening date for the northern zone to October 1 18 in Amendment 20B that that would let those guys use their 19 permits and so that's why so much more was given to the northern 20 zone in Alternative 4 than in the other two alternatives, which 21 are just done by simple math choices. 22

23 MR. PERRET: Are you looking for a preferred now or are we just 24 going to go through?

26 **CHAIRMAN DANA:** Do we just want to accept the language or 27 discuss?

29 MR. PERRET: I would like to make Alternative 4 the preferred, 30 as per the recommendation of the Gulf Advisory Panel.

32 CHAIRMAN DANA: We need to accept the language first, but then I 33 could entertain a preferred.

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35 MR. PERRET: I move to accept the language.

37 CHAIRMAN DANA: Do I have a second? I have a second from Martha 38 Bademan. Any discussion? All those in favor say aye; opposed. 39 The motion passes.

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41 MR. PERRET: I move to make Alternative 4 the preferred.

43 **CHAIRMAN DANA:** Okay. We've got a motion on the board in Action 44 2.6, Action 6, that Alternative 4 be the preferred. Revise the 45 commercial zone quotas for Gulf migratory group king mackerel as 46 follows: 40 percent for the western zone, 18 percent for the 47 northern zone, 21 percent for the southern zone hand line 48 component, and 21 percent for the southern zone gillnet

1 component. Do I have a second? David Walker. Any discussion? 2 3 MS. LEVY: I just want to note that currently the document has 4 no analysis about the impacts of any of these alternatives and so I understand that the AP recommended it, but you have no 5 б indication of what the impacts are of socioeconomic or 7 biological or anything when you're making this decision about a 8 preferred at this point. 9 10 CHAIRMAN DANA: Good point. Thank you. 11 12 Obviously the advisory panel had a lot of input on MR. PERRET: that and as the council member from the western zone, from day 13 14 one the western zone has always had a very small percentage of 15 the entire take and as we all know, we've got a lot of people 16 that come from the east to the western zone and this finally 17 gives an opportunity for a big whopping 9 percent increase if 18 approved. 19 20 While I am sure the socioeconomic data can be certainly added to what's needed, I just -- Since it's my last Mackerel Committee 21 22 meeting, I thought it might be appropriate to see if we can't get a recommendation to the full council to give the western 23 24 zone a few more fish. 25 CHAIRMAN DANA: With guidance from legal counsel, the author of 26 27 the motion sticks to it. Do we have any further discussion? We 28 have a committee motion on the board for Alternative 4 to be the 29 preferred alternative. All those in favor say aye; any opposed, 30 one opposed. The motion passes. Ryan. 31 32 MR. RINDONE: Thank you, Madam Chair. We will move on to Action 7, which is on page 39, and this would revise the recreational 33 34 and commercial allocations for Gulf migratory group kingfish. 35 Currently, 68 percent of the ABC goes to the recreational sector 36 and 32 percent to the commercial. 37 38 Alternative 2 would revise the recreational and commercial 39 allocations for Gulf migratory group king mackerel by shifting a percentage of the recreational allocation to the commercial 40 41 sector with options for 5 percent, 10 percent, and 20 percent 42 shifting from the recreational to the commercial sector. 43 44 Alternative 3 would revise the recreational and commercial allocations for Gulf migratory group king mackerel by shifting a 45 percentage of the recreational allocation to the commercial 46 47 allocation annually until such a time that the recreational 48 sector lands 80 percent of its allocation, after which no

1 additional allocation will be shifted from the recreational sector to the commercial sector, with options to shift 2 percent 2 the recreational allocation annually to the commercial 3 of 4 allocation and Option b is 5 percent to be shifted annually from 5 the recreational to the commercial allocation. 6 7 The Gulf AP preferred no action on this alternative. Thev 8 thought that other avenues should be explored first for trying 9 to encourage the recreational sector to catch their allocation before moving that allocation from the recreational to the 10 11 commercial sector. 12 CHAIRMAN DANA: Any discussion on Action 7? Do I have a motion 13 14 to -- Mara. 15 16 I just have a question. Is there a particular reason MS. LEVY: 17 why under Alternative 2 we have 5, 10 and 20 percent, whereas 18 under Alternative 3 we have 2 and 5 percent? 19 20 MR. RINDONE: 2 percent was suggested at one point by one of the fishermen and so that was why we had included 2 percent in 21 22 there, is it was the only value that was given. To have some options for you guys, we added 5 percent, but --23 24 25 MS. LEVY: Is it because that if you had a higher shift that that 80 percent threshold would go away? I mean is that the 26 27 reason that you have smaller shifts under Alternative 3 than 28 under Alternative 2, because you have that trigger of once you 29 reach 80 percent you revert back? 30 31 MR. RINDONE: The idea that was provided by the fishermen was 32 that by providing some time-based incremental shift that it 33 would allow increases to the commercial side without harming the 34 recreational fishery's ability to fish for king mackerel in the 35 Gulf year-round, which the AP especially thought was of great importance, was to make sure that fishery didn't close. 36 37 38 We haven't done any analysis to see what the impacts of these 39 shifts would be and so we couldn't say how long it would take or 40 how many shifts would occur before the recreational sector 41 landed 80 percent. 42 43 DR. CRABTREE: Over time, allocation could shift to the commercial fishery and if that happened and then all of a sudden 44 the recreational catches went up and so they hit their ACL, 45 there is no automatic provision in here that would shift 46 47 anything back to them, right? So the council would have to come 48 in and do something to adjust?

2 I just want to make certain I'm clear, after MR. FISCHER: 3 Mara's comments, but I saw Alternative 2 as a one-time shift of 4 5, 10, or 20 percent, where Alternative 3 is an annual 5 cumulative until you reach the 80 percent -- I don't want to б call it a trigger, but 80 percent ceiling and therefore it 7 shouldn't be the same 5, 10, or 20 percent. It would have to be 8 something lower, because if you're adding it to each other year 9 after year. 10 11 MS. LEVY: Yes, that was my mistake. I was misreading what the 12 alternative was. Thanks. 13 14 CHAIRMAN DANA: Is everyone clear now on what these alternatives 15 mean? Any other discussion? Do I have a motion to accept the 16 language in Action 7? 17 18 MR. PERRET: So moved. 19 20 CHAIRMAN DANA: Martha Bademan seconds. Any discussion on the motion? Seeing none, there is a motion on the board, 21 а 22 committee motion, to accept the language in Action 7. All those 23 in favor say aye; opposed. The motion carries. I think, unless 24 there is any other --25 26 MR. RINDONE: We have Action 8. Thank you, Madam Chair. Action 27 8 begins on page 44 and this would modify the recreational bag 28 limit for Gulf migratory king mackerel and Alternative 1 would 29 maintain the current bag limit of two fish per person per day 30 and Alternative 2 would increase it to three, and this is 31 preferred by the AP, and Alternative 3 would increase the bag 32 limit to four fish per person per day. 33 34 Both the council and the AP had requested a bag limit analysis 35 be done for looking at what the effects of this would be and 36 this is Tab C, Number 5(c) and I will summarize this real quick 37 for you guys. 38 39 They used two different methods to look at how increasing the bag limit would affect the amount of fish that were landed. 40 The 41 first method assumed that all trips that met the two fish per 42 angler bag limit would also meet the three and four fish options 43 and the second method isolated the trips that met the two fish 44 bag limit and assumed they had met the three and four fish bag limits if those trips also had discards of one or two fish. 45 46 47 In summary, what this is basically showing though is that 48 increasing the bag limit isn't going to remarkably increase the

1 amount in recreational landings. The people that are currently catching two fish do not make up a large percentage of the 2 recreational fishing population and so even if those people kept 3 4 three or four fish, there still aren't very many of them to 5 begin with and so the impacts would be minimal there and so, to get an idea of what these percent increases in landings would б 7 be, we go to Table 1 on PDF page 3. 8 9 It shows you the projected increases for the charter, private, 10 and headboats if those increases in bag limits were put forward and Method 2, we weren't able to calculate for Texas Parks and 11 Wildlife because of their reporting. Does anybody have any 12 13 questions on Action 8? The increase to three fish is the AP's 14 preferred? 15 16 With no discussion, do I have a motion to accept CHAIRMAN DANA: 17 the language in Action 8? 18 19 MR. FISCHER: So moved. 20 21 Myron moves to accept and Martha seconds and is CHAIRMAN DANA: 22 there any discussion? All those in favor of the motion to accept the language in Action 8 say aye; opposed. 23 The motion 24 passes. Ryan. 25 26 SUMMARY OF SCOPING COMMENTS FOR CMP AMENDMENT 26 27 28 MR. RINDONE: All right and real quick, we will move forward 29 into CMP Amendment 28, which looks at the permit split that was proposed initially by the South Atlantic Council and the South 30 31 Atlantic has voted to --32 33 MS. MUEHLSTEIN: Ryan, I think in the interests of time, the 34 best thing for me to do is to go through our summaries from the scoping meetings for Amendment 26. We went to scoping and we 35 36 actually scoped 26 and 28 together. We went to nine different 37 locations and we had a total of eleven people at those meetings. 38 39 Most notably, there was nobody in attendance in Mobile, San Antonio, Corpus Christi, or in Panama City and so here is the 40 41 comments that we received on 26. Regarding the Gulf king 42 mackerel annual catch limit, there was support for raising the annual catch limit to match the newly recommended ABC and there 43 44 was also support for keeping the annual catch limit at the current levels since it hasn't been harvested in recent years. 45 46 47 The constant catch scenario for the annual catch limit was 48 recommended by the advisory panel and that was also supported

1 because the declining yield stream would allow maximum harvest 2 the whole time and there was also a suggestion that the ABC be evaluated annually with more authority of management given to 3 4 the Gulf Council. 5 Regarding the king mackerel stock boundary, I already let you б 7 guys know there was universal support for the creation of the 8 new mixing zone and then moving on to the Gulf king mackerel 9 commercial zone allocations, the advisory panel's suggestion to give 40 percent to the western zone, 18 percent to the northern 10 zone, and 21 percent to each component of the southern zone was 11 12 supported. 13 14 It was also suggested that the increase should be spread out 15 evenly amongst all of the zones and it was suggested that more 16 quota should be given to the northern subzone of the eastern 17 zone and that's because there is such a small portion of fish 18 that you can't fish off the Tampa area. The fish are all 19 harvested in the Panhandle before they get south and so there is 20 effectively no season for the Tampa folks. 21 22 The council should consider making a new zone off of Tampa in March or May so that fish can be targeted off that central 23 24 Florida coast if we don't decide to increase that northern 25 subzone's allocation. 26 27 Next we move to the Gulf king mackerel sector allocations. Ιt 28 was suggested that the fish that are under harvested by the 29 recreational sector should be given to the commercial sector. A hard 10 percent shift from the recreational to the commercial 30 31 sector should be considered and it was also suggested that more 32 input from the recreational sector was necessary before a 33 decision was made. A sector should not be penalized for under 34 harvesting its portion of the allocation. 35 36 Moving to the sale of king mackerel bycatch in the South 37 Atlantic shark gillnet fishery, that was supported by some and not by others. It was sort of thought that it was kind of a 38 39 minimal issue. Some people were just opposed to gillnets in 40 general. 41 42 Next, I will move on to the Florida east coast subzone 43 consideration. Everyone agreed that there was an effort 44 increase in that area, but there was not much support for the A separate zone allocation was 45 creation of an endorsement. suggested, but it was suggested that possibly the Gulf Council 46 47 take a backseat on this and allow the South Atlantic to deal 48 with it, since it's more of a South Atlantic issue.

2 Then, finally, the recreational bag limit, there was some support for the three fish limit and then there was some support 3 4 for not increasing the recreational bag limit at all and so that 5 concludes the comments specific to Amendment 26 and are there б any questions on what we heard? 7 8 CHAIRMAN DANA: Ι just have one question. You said --9 Paraphrase for me again the communities that had zero attendance 10 and then, in contrast, those that did attend meetings, how many 11 people are we talking about? 12 We had eleven people total at all of the 13 MS. MUEHLSTEIN: 14 meetings across the entire Gulf coast for this round of scoping 15 and that was for two amendments. There was nobody in attendance 16 in --17 18 That's good enough. Basically, what you've just CHAIRMAN DANA: 19 said is based on eleven perspectives and so we probably have to 20 do some better -- You do a great job, but we have to figure out how to get better public input on this particular issue as we 21 22 move forward. Thank you. 23 Okay and so I'm not clear and would you guys 24 MS. MUEHLSTEIN: 25 like to hear the summaries on 28 and then we'll move on? Is that appropriate, Carrie? 26 27 28 DR. CARRIE SIMMONS: I was thinking the committee should hear 29 I don't know if we'll have time to go through the actual those. document, but I think they should hear those before we have our 30 31 joint session on Thursday with the South Atlantic Council. 32 33 CHAIRMAN DANA: Yes, go ahead with the public comment on 28 and 34 is that based again on those eleven folks? 35 36 MS. MUEHLSTEIN: Yes, ma'am. 37 38 CHAIRMAN DANA: All right. Thank you. 39 DISCUSSION OF CMP AMENDMENT 28: SEPARATING PERMITS FOR GULF OF 40 41 MEXICO AND ATLANTIC MIGRATORY GROUPS OF KING MACKEREL AND 42 SPANISH MACKEREL 43 SUMMARY OF SCOPING COMMENTS FOR CMP AMENDMENT 28 44 45 MUEHLSTEIN: MS. Here we go. For Amendment 28, on the establishment of separate permits, separate permits were said to 46 47 be a good idea, but it was also suggested that the separate 48 permits should not limit people on where they fish or eliminate

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1 permits through qualifying criteria. It was also said that permit holders should only be allowed to fish on one side of 2 Florida and so, again, it was kind of divided among those eleven 3 4 people and there was no consensus. 5 6 It was also said that separate permits should not be created under any circumstance, because they would unevenly affect the 7 traveling king mackerel fishermen. 8 Additionally, it was 9 mentioned that any biological limits can be set via quotas and zones rather than eliminating permits and so if the council's 10 goal here was to protect the stock, maybe they shouldn't do that 11 12 through limiting the fishermen. 13 14 Now, moving to the qualifying criteria for permits, responses 15 here were all over the board. Some people said that if we were 16 to limit permits and we needed a qualifying criteria that we 17 should use the length of time that people have been holding 18 permits, we should use an income qualifier, or we should use the 19 landings, which would then have to sort of be tiered based on 20 the fact that people fish in different places under different 21 quotas. 22 Then, moving on to Spanish mackerel, regarding the establishment 23 24 of separate Spanish mackerel permits, that was generally 25 supported, especially if the king mackerel permits are separated 26 as well. 27 28 Then regarding limited access for Spanish mackerel in the Gulf, 29 it was said that it's totally unnecessary and the South Atlantic should decide how to handle it on their side, but in the Gulf 30 31 it's not needed. There was caution that if the South Atlantic 32 decides on a limited access permit that it may cause effort 33 shifting into the Gulf and so that was it for that amendment. 34 35 Thank you for the speed read, Emily. CHAIRMAN DANA: Now, since 36 you gave the eleven public members' comments, I am going to have Ryan give a quick overview of the discussion paper. 37 We're not 38 at the options paper yet, but we're at the discussion. 39 40 OVERVIEW OF DISCUSSION PAPER 41 42 MR. RINDONE: Thank you, Madam Chair. You guys are familiar 43 with what's been going on with this and so the South Atlantic 44 has voted to stop work on it and so they've -- For Amendment 28 and so if you guys choose not to continue with it, then it goes 45 away and if you choose to continue with it, then the South 46 Atlantic will have to take it back and determine whether they 47 48 want to do something with it or not and if they don't, then

1 we're still at an impasse and so what is the committee's 2 pleasure? 3 4 CHAIRMAN DANA: Explain to them what Amendment 28 is. 5 6 MR. RINDONE: It's splitting the permits and like Emily was talking about, you got a good perspective of how the fishermen 7 8 in the Gulf feel about it and one of the guys from the Atlantic 9 had come over to St. Pete and he spoke a little bit, too. 10 The Gulf's AP is in favor of splitting the permits and they had 11 provided a metric by which you guys could do that using fully 12 13 transferable and non-transferable permits and had offered 14 suggestions for qualifying criteria for those. 15 Basically you guys would just need to decide if you want to 16 continue work on this and continue exploring splitting the king 17 18 and Spanish mackerel permits or if that's not something you want 19 to pursue right now. 20 21 **CHAIRMAN DANA:** Okay. What is the committee's pleasure? 22 23 I don't know if I can afford any more lawyers for MR. PERRET: 24 the pending divorces we've had with the South Atlantic Council 25 over the years on mackerel, but some of us acquiesced to Dr. 26 Crabtree and the South Atlantic. Mr. Fischer and I and a few 27 others relative to some things that we wanted for the Gulf king 28 mackerel fishery and unless we changed, it wasn't going to 29 happen and so we supported the South Atlantic. 30 Now we've got a lot of support for separating permits in the 31 Gulf and the South Atlantic doesn't want to do it and it seems 32 like it's time for them to come around to our way of thinking on 33 34 this thing and so I would like to at least continue on with it 35 and let's see what they have to offer us tomorrow. 36 37 CHAIRMAN DANA: I need a formal motion and would you like to 38 provide a formal motion, Corky? 39 40 I move we continue on with separating permits for MR. PERRET: 41 the Gulf of Mexico and Atlantic migratory groups of king 42 mackerel and Spanish mackerel, Discussion Paper 28. 43 44 CHAIRMAN DANA: Mara, can you help us or can somebody help us 45 with the proper motion there? 46 47 MR. RINDONE: That staff continue work on CMP Amendment 28. 48

1 CHAIRMAN DANA: We have a committee motion on the board and as it pertains to Coastal Migratory Pelagics Amendment 28. 2 The committee motion is to have staff continue work on CMP Amendment 3 4 28 and do I have a second? 5 6 MR. SANCHEZ: Second. 7 8 Second by John Sanchez. Any discussion? CHAIRMAN DANA: Dr. 9 Crabtree. 10 11 I have never really been convinced that we need DR. CRABTREE: to do this. It's going to be complicated, because anytime you 12 get into qualifiers and who gets them and who doesn't get them 13 14 and normally what we've done in the past when we've gone down 15 that path is let virtually everyone in and so then you just end 16 up having created yet another permit. 17 18 It's going to be more burdensome on fishermen, especially down 19 here in the Keys, where they're going to have what was one 20 permit and will now be two permits and they're going to have to pay double fees and go through extra processes on it and so 21 22 unless there's a real need to do this, my preference would be to 23 drop this and move on with other things. 24 25 CHAIRMAN DANA: Any further discussion? Seeing none, we have a 26 committee motion on the board to have staff continue work on CMP 27 Amendment 28. All those in favor please raise your hands. We 28 have five in favor and two opposed. The motion passes. 29 I think we -- I have Other Business here and does anyone have 30 31 any additional business to offer? Seeing none, I apologize, Mr. 32 Chairman, for going over by twenty minutes, or eighteen minutes, 33 but we had a lot to cover and I appreciate everyone's patience. 34 The CMP Mackerel Management Committee stands adjourned. 35 36 (Whereupon, the meeting adjourned at 11:49 a.m., June 8, 2015.) 37 38 39