

# Reef Fish Management for Federally Permitted Charter Vessels



Gulf Council Meeting  
April 2017



# Motions from January Council Meeting

Motion: To instruct staff to develop a white paper outlining the changes necessary to include red snapper, gag, gray triggerfish, greater amberjack and red grouper in the management program for Charter for-hire allocation-based management consistent with CFH AP recommendations and joint CFH/HB AP consensus. This should explore:

- A) Required changes to current amendment including Purpose & Need, Title, etc.
- B) Method for determining CFH ACL for gray triggerfish, gag, red grouper, and greater amberjack
- C) Develop mechanisms for trading different species to accommodate regional differences.
- D) Scenarios illustrating how initial allocation of shares would change through cyclical redistribution (discussed at length during joint For-Hire AP meeting) based on reported landings methodology chosen.

# Motions from January Council Meeting

Motion: Request staff to craft a stand-alone action to address cyclical redistribution for shares of red snapper that are not being used by permit holders (permits that do not report landings after program implementation) and include a suite of options for redistribution methods with timelines, including an appeals process for permit holders.

# Potential Allocation

Evaluate the use of various timeframes and different weighting of timeframe subsets for allocation.

Alternative 1, do not allocate a portion of recreational ACL to each component of recreational sector

Alternative 2, average of most recent five years (2011-2015)

Alternative 3, average of longest time series (1981-2015)  
-use all years, or exclude 2010

Alternative 4, 50% from average of most recent five years & 50% from average of longest time series  
-use all years, or exclude 2010

# Cyclical Catch Share (CCS) Program

Three main components:

scheduled timetable of cycles, reclamation process, and redistribution process.

	<b>Traditional Catch Share</b>	<b>Cyclical Catch Share</b>
<b>Share Distribution</b>	One-time event	Initial distribution, followed by reclamation and redistribution processes
<b>Share Ownership</b>	Assigned at start of program, and then based on share transfers among participants, if allowed.	Assigned at the start of the program, but a portion is reclaimed and redistributed at pre-determined cycles. Redistribution is based on landings.

# CCS Program

The cyclical nature retains shares with stakeholders actively participating in the fishery and may be an appropriate choice when:

- individual landings histories are unknown,
- initial share distribution may not be a true representation of the fishery,
- the number of latent permits is unknown,
- absentee ownership is a concern, and
- reducing barriers to new/replacement fishermen is a program objective.

# CCS Program: Cycle

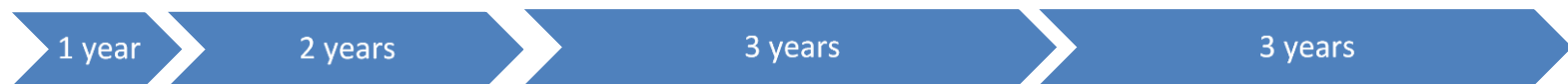
Cycles may be for a set length of time, progressively lengthening over time, or progressively lengthening until a set length is achieved. Cycles may also continue indefinitely or end after a certain number of cycles.



**Set timetable:** Cycle is the same in perpetuity.



**Progressive timetable:** Length of each cycle increases incrementally.



**Progressive to set timetable:** Length of each cycle increases incrementally until a set cycle is achieved.

# CCS Program: Reclamation

Two design components of reclamation for consideration:

- the qualifications for accounts from which shares will be reclaimed
- the proportion of shares to be reclaimed.

Latent reclamation refers to reclamation from shareholder accounts that did not report landings during that cycle.

Comprehensive reclamation refers to reclamation from all shareholders, regardless of landings.

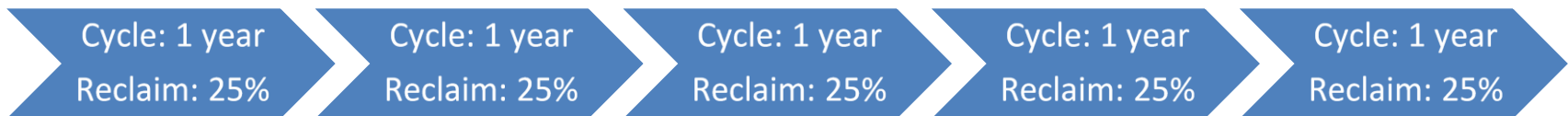


# CCS Program: Reclamation

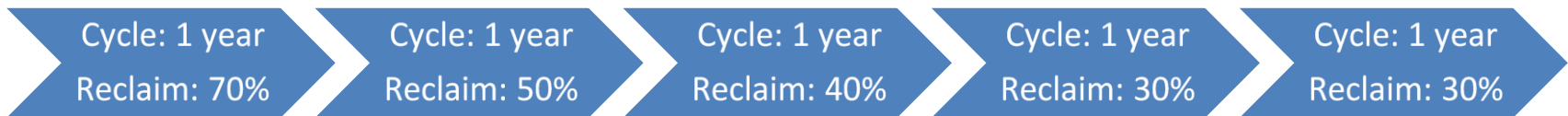
Two design components of reclamation for consideration:

- the qualifications for accounts from which shares will be reclaimed
- the proportion of shares to be reclaimed.

The proportion of shares reclaimed each cycle can be fixed or progressive.



**Set proportion:** the same proportion is reclaimed each cycle



**Progressive proportion:** A progressive increase/decrease proportion of shares is reclaimed each cycle, until a set amount to be reclaimed is achieved.

# CCS Program: Redistribution

Two options for the redistribution process are explored: equal and proportional.

Equal redistribution takes the total amount of shares reclaimed and distributes them equally to all accounts that had landings.

Proportional distribution would redistribute a greater proportion of shares to accounts with greater landings.

# CCS Program: Potential Actions

Potential Action: Accounts Subject to Reclamation

Alternative 1: No Action. Do not reclaim shares of red snapper from any shareholder accounts.

Alternative 2: Reclaim shares from each shareholder account that did not report landings of red snapper during the cycle.

Alternative 3: Reclaim shares from each shareholder account that reported landings representing less than [x%] of the shares held by that shareholder account during the first year of the cycle.

Option 3a: 25%

Option 3b: 50%

Option 3c: 75%

Alternative 4: Reclaim shares from all shareholder accounts.

# CCS Program: Potential Actions

Potential Action: Reclamation of Shares

Alternative 1: No Action. Do not reclaim shares of red snapper from any shareholder accounts.

Alternative 2: Reclaim a set amount of shares each cycle from each shareholder account subject to reclamation.

Option 2a: 25%

Option 2b: 50%

Option 2c: 75%

Alternative 3: Reclaim a decreasing amount of shares each cycle from each shareholder account subject to reclamation.

Option 3a: Cycle 1 75%, Cycle 2 50%, Cycle 3 onward 25%

Option 3b: Cycle 1 90%, Cycle 2 60%, Cycle 3 onward 30%

*Note: The options for each alternative are examples. The Council would determine the appropriate percentages to use.*

# CCS Program: Potential Actions

Potential Action: Occurrence of Cycles

Alternative 1: No Action. Do not specify the cycles for reclaiming shares of red snapper.

Alternative 2: The cycles for reclaiming shares will occur every year.

Option 2a: The cycles will continue for X years.

Option 2b: The cycles will continue indefinitely.

Alternative 3: The cycles for reclaiming shares will occur every two years for X years.

Option 3a: The cycles will continue for X years.

Option 3b: The cycles will continue indefinitely.

# CCS Program: Potential Actions

Potential Action: Redistribution of Shares

Alternative 1: No Action. Do not specify a method for redistributing shares of red snapper that were reclaimed from accounts.

Alternative 2: Redistribute shares equally among accounts that reported landings during the cycle.

Alternative 3: Redistribute shares proportional to landings reported by accounts during the cycle.

# Potential Trading Mechanism

Evaluate the requirements for eligibility to transfer shares and allocation.

Alternative 1, do not allow shares or allocation to be transferred

Alternative 2, must have Gulf charter vessel/headboat permit for reef fish and endorsement (if established) to receive transferred shares and/or allocation, and can only be transferred to U.S. citizens or permanent resident aliens

- allow transfer of shares

- allow transfer of allocation

Alternative 3, no restrictions on transfer of shares or allocation; can only be transferred to U.S. citizens or permanent resident aliens

**Thank you**



# Potential Action 1, Alternative 2

	Private Anglers	Charter Vessels	Headboats
Gray Triggerfish	72.9%	20.7%	6.4%
Gag	77.9%	17.8%	4.4%
Red Grouper	60.5%	35.6%	3.9%
Greater Amberjack	49.0%	45.5%	5.6%

# Potential Action 1, Alternative 3

		<b>Private Anglers</b>	<b>Charter Vessels</b>	<b>Headboats</b>
<b>Gray Triggerfish</b>	Option a	44.9%	43.3%	11.8%
	Option b	44.4%	43.7%	11.9%
<b>Gag</b>	Option a	75.0%	19.9%	5.0%
	Option b	75.2%	19.8%	5.1%
<b>Red Grouper</b>	Option a	73.8%	21.5%	4.8%
	Option b	74.1%	21.0%	4.8%
<b>Greater Amberjack</b>	Option a	46.0%	45.8%	8.2%
	Option b	45.7%	46.0%	8.3%

# Potential Action 1, Alternative 4

		Private Anglers	Charter Vessels	Headboats
<b>Gray Triggerfish</b>	Option a	58.8%	32.0%	9.2%
	Option b	58.6%	32.2%	9.2%
<b>Gag</b>	Option a	76.5%	18.8%	4.7%
	Option b	76.5%	18.7%	4.7%
<b>Red Grouper</b>	Option a	67.2%	28.4%	4.4%
	Option b	67.4%	28.2%	4.4%
<b>Greater Amberjack</b>	Option a	47.1%	45.9%	7.0%
	Option b	47.0%	46.0%	7.1%