Tab A, No. 8

NOAA FISHERIES National Standard 1 Guidelines

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Summary of 2016 Revisions

GMFMC meeting February 1, 2017

Outline

- 1. Background
- 2. Basis for Revising NS1 Guidelines
- 3. Objectives
- 4. Features
- 5. Summary





National Standard 1 (NS1)

- National Standard 1 is a critical component to the MSA's success
- Requires that U.S. fisheries management:
 - A. Prevent overfishing
 - B. Achieve optimum yield
- NS1 guidelines provide guidance on *how* to achieve requirements (A) and (B)



Basis for Action

• 2007 MSA Reauthorization

- Introduced annual catch limits (ACLs) and accountability measures (AMs) requirements
- ACLs and AMs transformed federal fisheries





2016 Revisions to the NS1 Guidelines

Objectives:

- 1. Improve & streamline guidelines
- 2. Address experience gained during implementation of ACLs & AMs
- 3. Provide flexibility to address management issues within current statutory limits

Do not require Councils to revise their current FMPs



Features of NS1 Final Rule

- 1. Increasing stability to fisheries
- 2. Increasing flexibility in rebuilding plans
- 3. Determining adequate progress in rebuilding
- 4. Determining which stocks require federal management
- 5. Clarifying OY & advancing ecosystem-based fisheries management (EBFM)



Increasing stability to fisheries

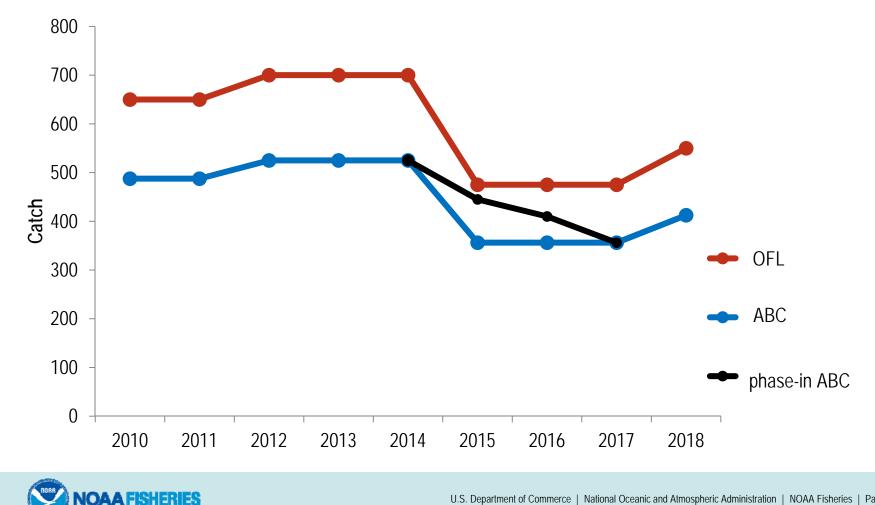
- A. Phasing-in changes to catch levels
- B. Carrying over unused quota into the next year
- C. Multi-year overfishing status determinations





Phasing-in changes to catch levels

Must prevent overfishing each year



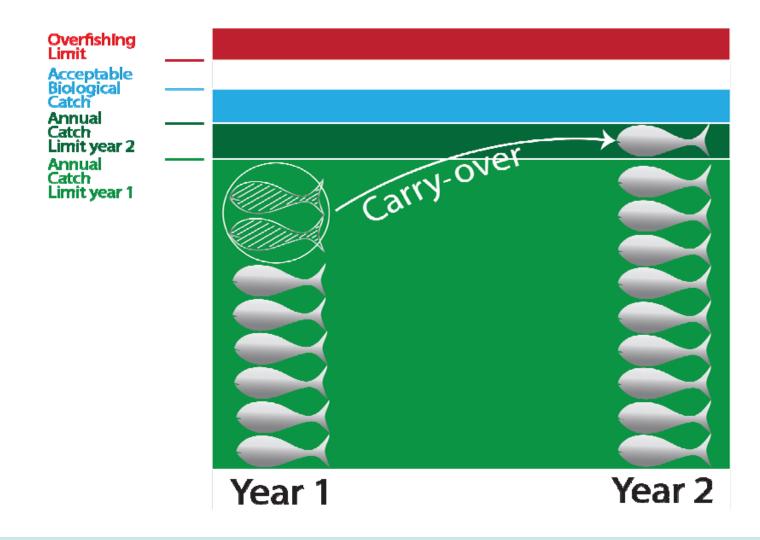
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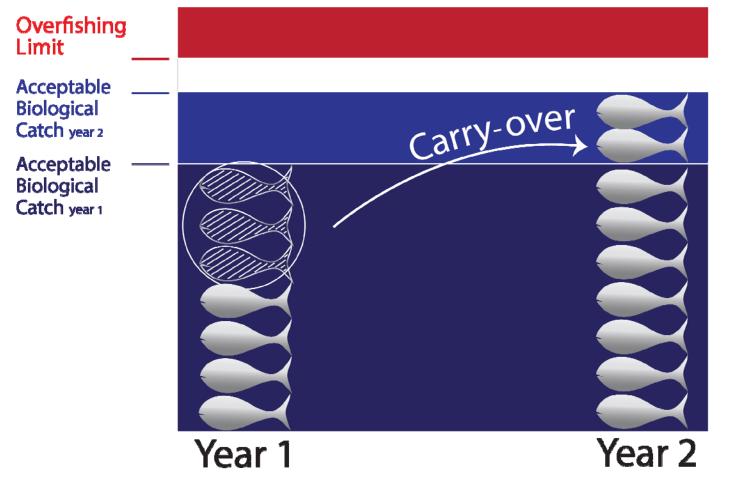


Carry-Over Approach #1: Utilizing ACL buffer





Carry-Over Approach #2: ABC Control Rule



Consider the stock's **condition** & the **reason** for the underage prior to carryingover



Increasing stability to fisheries

- A. Phasing-in changes to catch levels
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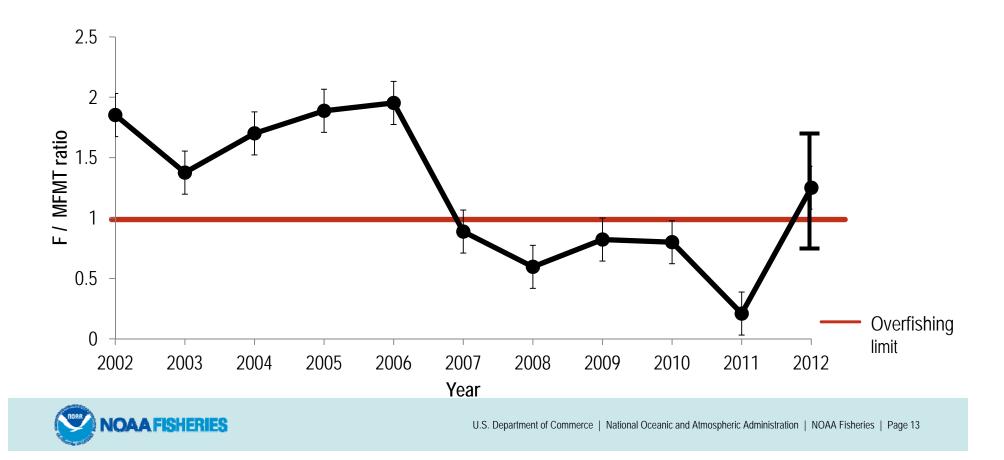


Multi-year overfishing status determinations

• Agency reports on stock status annually

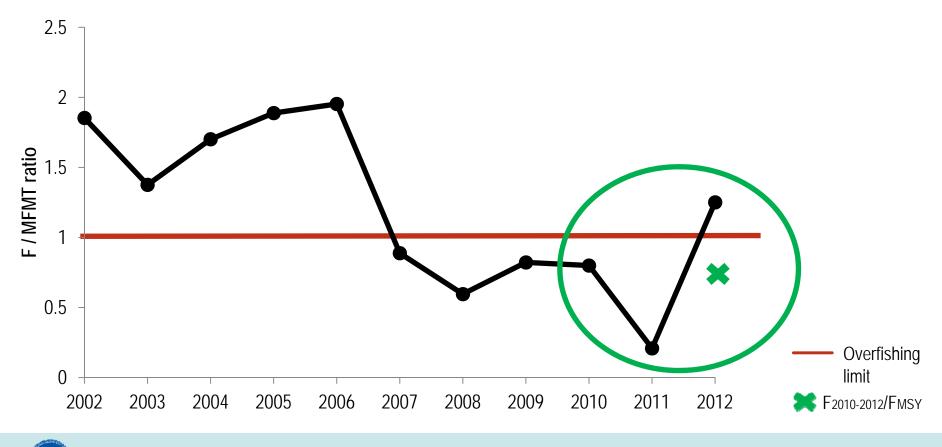


• Last year of data is often the most uncertain



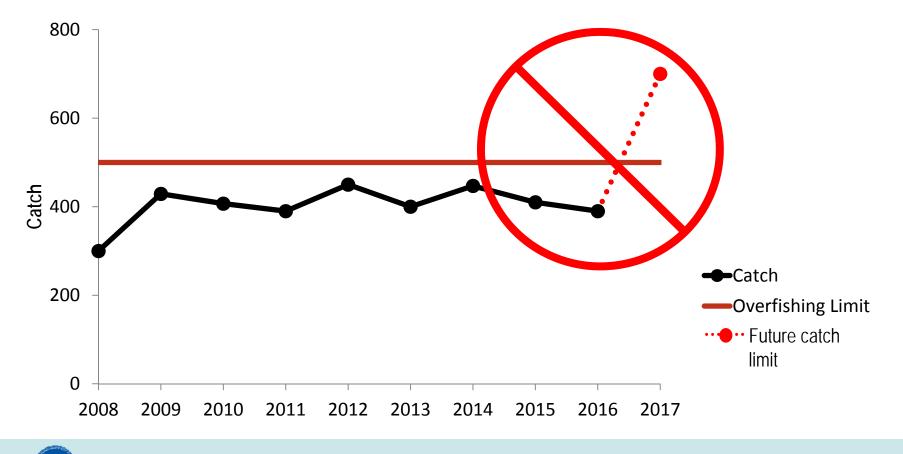
Multi-year overfishing status determinations

- <u>When data is uncertain</u>, overfishing status determinations may be based on a 3 year average
- Increases reporting consistency



Multi-year overfishing status determinations

• <u>Provision does not allow:</u> setting future annual catch limits at levels that do not prevent overfishing



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Increasing flexibility in rebuilding plans

Calculating T_{max} for stocks that require >10 years to rebuild

2009 Guidelines provided 1 method:
1) T_{min} + generation time

2016 Guidelines provides 3 methods:

- 1) T_{min} + generation time
- 2) T_{min}*2
- 3) Time needed to rebuild to $B_{\rm MSY}$ when fished at 75% of MFMT



Increasing flexibility in rebuilding plans **Discontinuing rebuilding plans**



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Determining adequate progress in rebuilding

Adequate progress is not being made if:

- F > Frebuild or catch > ACL, and AMs are not effective, or
- 2. New and unexpected information significantly changes rebuilding expectations



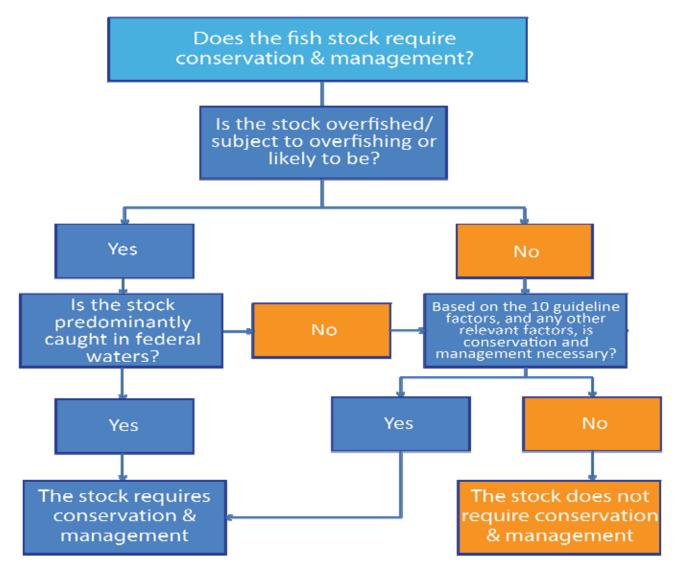


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Determining which stocks require federal management





Determining which stocks require federal management <u>10 Factors To Consider:</u>

- 1. The stock is an important component of the marine environment.
- 2. The stock is caught by the fishery.
- 3. Whether an FMP can improve or maintain the condition of the stock.
- 4. The stock is a target of a fishery.
- 5. The stock is important to commercial, recreational, or subsistence users.
- 6. The fishery is important to the Nation or to the regional economy.
- 7. The need to resolve competing interests and conflicts among user groups and whether an FMP can further that resolution.
- 8. The economic condition of a fishery and whether an FMP can produce more efficient utilization.
- 9. The needs of a developing fishery, and whether an FMP can foster orderly growth.
- 10. The extent to which the fishery is already adequately managed by states, by state/Federal programs, by Federal regulations pursuant to other FMPs or international commissions, or by industry self-regulation, consistent with the requirements of the Magnuson-Stevens Act and other applicable law.



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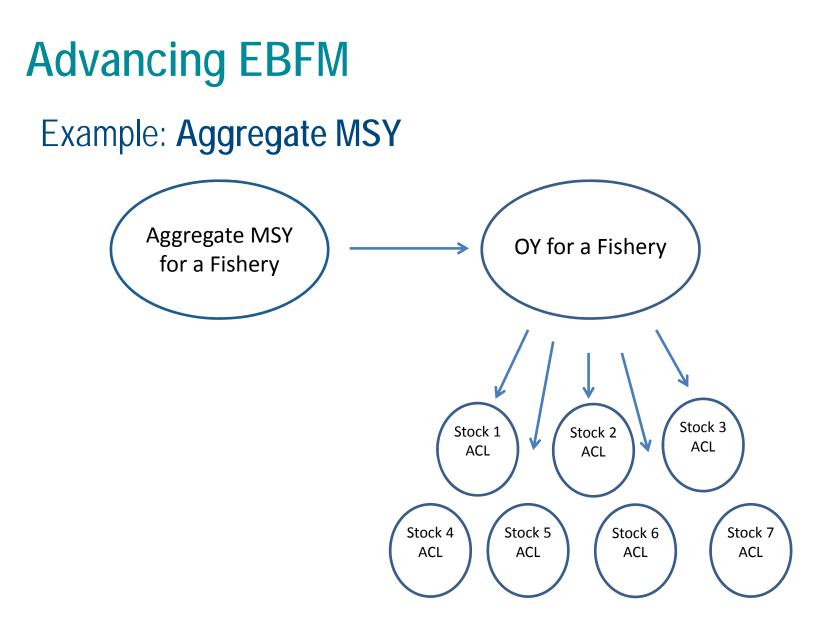


Clarifying OY

- Relationship between OY and ACL
- **Qualitative** analyses of economic, ecological, and social factors are permissible









The updated NS1 Guidelines:

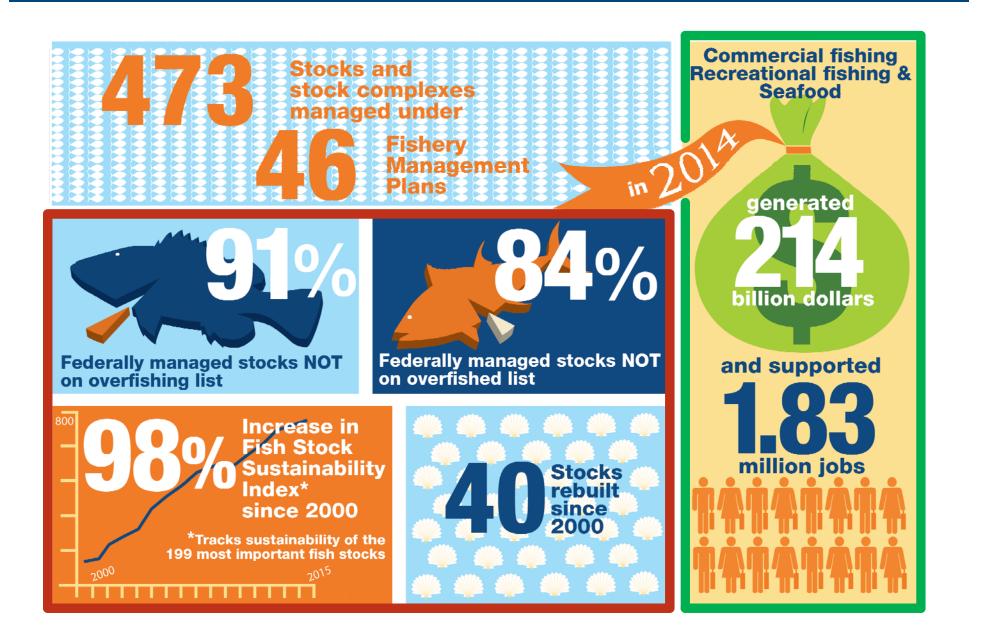
- Provide **tools** to increase stability and flexibility within fisheries management
- Do not establish any new requirements to revise management plans





Questions?







U.S. Federal Fisheries Management

Conservation success

- 40 stocks rebuilt
- Number of stocks that are not overfished/subject to overfishing are at historic lows

Economic success

- Commercial & recreational industry generates \$210+ billion
- Supports 1.8 million jobs



